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wrote, "we can discuss to whom it should be referred."<sup>271</sup> On December 16, 2015, Smith informed Ledeen that he declined to participate in her "initiative." According to one of Smith's business associates, Smith believed Ledeen's initiative was not viable at that time.<sup>272</sup>

Just weeks after Trump's July 2016 request to find the Clinton emails, however, Smith tried to locate and obtain the emails himself. He created a company, raised tens of thousands of dollars, and recruited security experts and business associates. Smith made claims to others involved in the effort (and those from whom he sought funding) that he was in contact with hackers with "ties and affiliations to Russia" who had access to the emails, and that his efforts were coordinated with the Trump Campaign.<sup>273</sup>

On August 28, 2016, Smith sent an email from an encrypted account with the subject "Sec. Clinton's unsecured private email server" to an undisclosed list of recipients, including Campaign co-chairman Sam Clovis. The email stated that Smith was "[j]ust finishing two days of sensitive meetings here in DC with involved groups to poke and probe on the above. It is clear that the Clinton's home-based, unprotected server was hacked with ease by both State-related players, and private mercenaries. Parties with varying interests, are circling to release ahead of the election."<sup>274</sup>

On September 2, 2016, Smith directed a business associate to establish KLS Research LLC in furtherance of his search for the deleted Clinton emails. One of the purposes of KLS Research was to manage the funds Smith raised in support of his initiative. KLS Research received over \$30,000 during the presidential campaign, although Smith represented that he raised even more money.

Smith recruited multiple people for his initiative, including security experts to search for and authenticate the emails.<sup>278</sup> In early September 2016, as part of his recruitment and fundraising effort, Smith circulated a document stating that his initiative was "in coordination" with the Trump Campaign, "to the extent permitted as an independent expenditure organization."<sup>279</sup> The document listed multiple individuals affiliated with the Trump Campaign, including Flynn, Clovis, Bannon,

<sup>&</sup>lt;sup>271</sup> 12/3/15 Email, Smith to Szobocsan & Safron.

<sup>&</sup>lt;sup>272</sup> Szobocsan 3/29/18 302, at 1.

<sup>&</sup>lt;sup>273</sup> 8/31/16 Email, Smith to Smith.

<sup>&</sup>lt;sup>274</sup> 8/28/16 Email, Smith to Smith.

<sup>&</sup>lt;sup>275</sup> Incorporation papers of KLS Research LLC, 7/26/17 **Grand Jury** Szobocsan 3/29/18 302, at 2.

<sup>&</sup>lt;sup>276</sup> Szobocsan 3/29/18 302, at 3.

Financial Institution Record of Peter Smith and KLS Research LLC, 10/31/17

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10/11/16 Email, Smith to Personal Privacy

<sup>&</sup>lt;sup>278</sup> Tait 8/22/17 302, at 3; York 7/12/17 302, at 1-2; York 11/22/17 302, at 1.

<sup>&</sup>lt;sup>279</sup> York 7/13/17 302 (attachment KLS Research, LLC, "Clinton Email Reconnaissance Initiative," Sept. 9, 2016).

and Kellyanne Conway.<sup>280</sup> The investigation established that Smith communicated with at least Flynn and Clovis about his search for the deleted Clinton emails,<sup>281</sup> but the Office did not identify evidence that any of the listed individuals initiated or directed Smith's efforts.

In September 2016, Smith and Ledeen got back in touch with each other about their respective efforts. Ledeen wrote to Smith, "wondering if you had some more detailed reports or memos or other data you could share because we have come a long way in our efforts since we last visited. . . . We would need as much technical discussion as possible so we could marry it against the new data we have found and then could share it back to you 'your eyes only." 282

Ledeen claimed to have obtained a trove of emails (from what she described as the "dark web") that purported to be the deleted Clinton emails. Ledeen wanted to authenticate the emails and solicited contributions to fund that effort. Erik Prince provided funding to hire a tech advisor to ascertain the authenticity of the emails. According to Prince, the tech advisor determined that the emails were not authentic.<sup>283</sup>

A backup of Smith's computer contained two files that had been downloaded from WikiLeaks and that were originally attached to emails received by John Podesta. The files on Smith's computer had creation dates of October 2, 2016, which was prior to the date of their release by WikiLeaks. Forensic examination, however, established that the creation date did not reflect when the files were downloaded to Smith's computer. (It appears the creation date was when WikiLeaks staged the document for release, as discussed in Volume I, Section III.B.3.c, *supra*.<sup>284</sup>) The investigation did not otherwise identify evidence that Smith obtained the files before their release by WikiLeaks.

Smith continued to send emails to an undisclosed recipient list about Clinton's deleted emails until shortly before the election. For example, on October 28, 2016, Smith wrote that there was a "tug-of-war going on within WikiLeaks over its planned releases in the next few days," and that WikiLeaks "has maintained that it will save its best revelations for last, under the theory this allows little time for response prior to the U.S. election November 8."285 An attachment to the

<sup>&</sup>lt;sup>280</sup> The same recruitment document listed Jerome Corsi under "Independent Groups/Organizations/Individuals," and described him as an "established author and writer from the right on President Obama and Sec. Clinton."

<sup>&</sup>lt;sup>281</sup> Flynn 11/29/17 302, at 7-8; 10/15/16 Email, Smith to Flynn et al.; 8/28/16 Email, Smith to Smith (bcc: Clovis et al.).

<sup>&</sup>lt;sup>282</sup> 9/16/16 Email, Ledeen to Smith.

<sup>&</sup>lt;sup>283</sup> Prince 4/4/18 302, at 4-5.

The forensic analysis of Smith's computer devices found that Smith used an older Apple operating system that would have preserved that October 2, 2016 creation date when it was downloaded (no matter what day it was in fact downloaded by Smith). See Volume I, Section III.B.3.c, supra. The Office tested this theory in March 2019 by downloading the two files found on Smith's computer from WikiLeaks's site using the same Apple operating system on Smith's computer; both files were successfully downloaded and retained the October 2, 2016 creation date. See SM-2284941, serial 62.

<sup>&</sup>lt;sup>285</sup> 10/28/16 Email, Smith to Smith.

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email claimed that WikiLeaks would release "All 33k deleted Emails" by "November 1st." No emails obtained from Clinton's server were subsequently released.

Smith drafted multiple emails stating or intimating that he was in contact with Russian hackers. For example, in one such email, Smith claimed that, in August 2016, KLS Research had organized meetings with parties who had access to the deleted Clinton emails, including parties with "ties and affiliations to Russia." The investigation did not identify evidence that any such meetings occurred. Associates and security experts who worked with Smith on the initiative did not believe that Smith was in contact with Russian hackers and were aware of no such connection. The investigation did not establish that Smith was in contact with Russian hackers or that Smith, Ledeen, or other individuals in touch with the Trump Campaign ultimately obtained the deleted Clinton emails.

\* \* \*

In sum, the investigation established that the GRU hacked into email accounts of persons affiliated with the Clinton Campaign, as well as the computers of the DNC and DCCC. The GRU then exfiltrated data related to the 2016 election from these accounts and computers, and disseminated that data through fictitious online personas (DCLeaks and Guccifer 2.0) and later through WikiLeaks. The investigation also established that the Trump Campaign displayed interest in the WikiLeaks releases, and that Harm to Ongoing Matter

As

explained in Volume I, Section V.B, *infra*, the evidence was sufficient to support computerintrusion (and other) charges against GRU officers for their role in election-related hacking. Harm to Ongoing Matter

<sup>&</sup>lt;sup>286</sup> 8/31/16 Email, Smith to Smith.

<sup>&</sup>lt;sup>287</sup> Safron 3/20/18 302, at 3; Szobocsan 3/29/18 302, at 6.

#### IV. RUSSIAN GOVERNMENT LINKS TO AND CONTACTS WITH THE TRUMP CAMPAIGN

The Office identified multiple contacts—"links," in the words of the Appointment Order—between Trump Campaign officials and individuals with ties to the Russian government. The Office investigated whether those contacts constituted a third avenue of attempted Russian interference with or influence on the 2016 presidential election. In particular, the investigation examined whether these contacts involved or resulted in coordination or a conspiracy with the Trump Campaign and Russia, including with respect to Russia providing assistance to the Campaign in exchange for any sort of favorable treatment in the future. Based on the available information, the investigation did not establish such coordination.

This Section describes the principal links between the Trump Campaign and individuals with ties to the Russian government, including some contacts with Campaign officials or associates that have been publicly reported to involve Russian contacts. Each subsection begins with an overview of the Russian contact at issue and then describes in detail the relevant facts, which are generally presented in chronological order, beginning with the early months of the Campaign and extending through the post-election, transition period.

#### A. Campaign Period (September 2015 – November 8, 2016)

Russian-government-connected individuals and media entities began showing interest in Trump's campaign in the months after he announced his candidacy in June 2015. Because Trump's status as a public figure at the time was attributable in large part to his prior business and entertainment dealings, this Office investigated whether a business contact with Russia-linked individuals and entities during the campaign period—the Trump Tower Moscow project, see Volume I, Section IV.A.1, infra—led to or involved coordination of election assistance.

Outreach from individuals with ties to Russia continued in the spring and summer of 2016, when Trump was moving toward—and eventually becoming—the Republican nominee for President. As set forth below, the Office also evaluated a series of links during this period: outreach to two of Trump's then-recently named foreign policy advisors, including a representation that Russia had "dirt" on Clinton in the form of thousands of emails (Volume I, Sections IV.A.2 & IV.A.3); dealings with a D.C.-based think tank that specializes in Russia and has connections with its government (Volume I, Section IV.A.4); a meeting at Trump Tower between the Campaign and a Russian lawyer promising dirt on candidate Clinton that was "part of Russia and its government's support for [Trump]" (Volume I, Section IV.A.5); events at the Republican National Convention (Volume I, Section IV.A.6); post-Convention contacts between Trump Campaign officials and Russia's ambassador to the United States (Volume I, Section IV.A.7); and contacts through campaign chairman Paul Manafort, who had previously worked for a Russian oligarch and a pro-Russian political party in Ukraine (Volume I, Section IV.A.8).

<sup>&</sup>lt;sup>288</sup> For example, on August 18, 2015, on behalf of the editor-in-chief of the internet newspaper *Vzglyad*, Georgi Asatryan emailed campaign press secretary Hope Hicks asking for a phone or in-person candidate interview. 8/18/15 Email, Asatryan to Hicks. One day earlier, the publication's founder (and former Russian parliamentarian) Konstantin Rykov had registered two Russian websites—Trump2016.ru and DonaldTrump2016.ru. No interview took place.

#### 1. Trump Tower Moscow Project

The Trump Organization has pursued and completed projects outside the United States as part of its real estate portfolio. Some projects have involved the acquisition and ownership (through subsidiary corporate structures) of property. In other cases, the Trump Organization has executed licensing deals with real estate developers and management companies, often local to the country where the project was located.<sup>289</sup>

Between at least 2013 and 2016, the Trump Organization explored a similar licensing deal in Russia involving the construction of a Trump-branded property in Moscow. The project, commonly referred to as a "Trump Tower Moscow" or "Trump Moscow" project, anticipated a combination of commercial, hotel, and residential properties all within the same building. Between 2013 and June 2016, several employees of the Trump Organization, including then-president of the organization Donald J. Trump, pursued a Moscow deal with several Russian counterparties. From the fall of 2015 until the middle of 2016, Michael Cohen spearheaded the Trump Organization's pursuit of a Trump Tower Moscow project, including by reporting on the project's status to candidate Trump and other executives in the Trump Organization.<sup>290</sup>

#### a. Trump Tower Moscow Venture with the Crocus Group (2013-2014)

The Trump Organization and the Crocus Group, a Russian real estate conglomerate owned and controlled by Aras Agalarov, began discussing a Russia-based real estate project shortly after the conclusion of the 2013 Miss Universe pageant in Moscow.<sup>291</sup> Donald J. Trump Jr. served as the primary negotiator on behalf of the Trump Organization; Emin Agalarov (son of Aras Agalarov) and Irakli "Ike" Kaveladze represented the Crocus Group during negotiations,<sup>292</sup> with the occasional assistance of Robert Goldstone.<sup>293</sup>

In December 2013, Kaveladze and Trump Jr. negotiated and signed preliminary terms of

<sup>&</sup>lt;sup>289</sup> See, e.g., Interview of: Donald J. Trump, Jr, Senate Judiciary Committee, 115th Cong. 151-52 (Sept. 7, 2017) (discussing licensing deals of specific projects).

<sup>&</sup>lt;sup>290</sup> As noted in Volume I, Section III.D.1, *supra*, in November 2018, Cohen pleaded guilty to making false statements to Congress concerning, among other things, the duration of the Trump Tower Moscow project. *See* Information ¶ 7(a), *United States v. Michael Cohen*, 1:18-cr-850 (S.D.N.Y. Nov. 29, 2018), Doc. 2 ("Cohen Information").

<sup>&</sup>lt;sup>291</sup> See Interview of: Donald J. Trump, Jr, Senate Judiciary Committee, 115th Cong. 13 (Sept. 7, 2017) ("Following the pageant the Trump Organization and Mr. Agalarov's company, Crocus Group, began preliminarily discussion [sic] potential real estate projects in Moscow."). As has been widely reported, the Miss Universe pageant—which Trump co-owned at the time—was held at the Agalarov-owned Crocus City Hall in Moscow in November 2013. Both groups were involved in organizing the pageant, and Aras Agalarov's son Emin was a musical performer at the event, which Trump attended.

<sup>&</sup>lt;sup>292</sup> Kaveladze 11/16/17 302, at 2, 4-6; **Grand Jury** OSC-KAV 00385 (12/6/13 Email, Trump Jr. to Kaveladze & E. Agalarov).

<sup>293</sup> Grand Jury

an agreement for the Trump Tower Moscow project.<sup>294</sup> On December 23, 2013, after discussions with Donald J. Trump, the Trump Organization agreed to accept an arrangement whereby the organization received a flat 3.5% commission on all sales, with no licensing fees or incentives.<sup>295</sup> The parties negotiated a letter of intent during January and February 2014.<sup>296</sup>

From January 2014 through November 2014, the Trump Organization and Crocus Group discussed development plans for the Moscow project. Some time before January 24, 2014, the Crocus Group sent the Trump Organization a proposal for a 800-unit, 194-meter building to be constructed at an Agalarov-owned site in Moscow called "Crocus City," which had also been the site of the Miss Universe pageant. In February 2014, Ivanka Trump met with Emin Agalarov and toured the Crocus City site during a visit to Moscow. From March 2014 through July 2014, the groups discussed "design standards" and other architectural elements. For example, in July 2014, members of the Trump Organization sent Crocus Group counterparties questions about the "demographics of these prospective buyers" in the Crocus City area, the development of neighboring parcels in Crocus City, and concepts for redesigning portions of the building. In August 2014, the Trump Organization requested specifications for a competing Marriott-branded tower being built in Crocus City.

Beginning in September 2014, the Trump Organization stopped responding in a timely fashion to correspondence and proposals from the Crocus Group. 302 Communications between the two groups continued through November 2014 with decreasing frequency; what appears to be the last communication is dated November 24, 2014. 303 The project appears not to have developed past the planning stage, and no construction occurred.

<sup>294</sup> Grand Jury

 $<sup>^{295}</sup>$  OSC-KAV\_00452 (12/23/13 Email, Trump Jr. to Kaveladze & E. Agalarov).

<sup>&</sup>lt;sup>296</sup> See, e.g., OSC-KAV\_01158 (Letter agreement signed by Trump Jr. & E. Agalarov); OSC-KAV\_01147 (1/20/14 Email, Kaveladze to Trump Jr. et al.).

<sup>&</sup>lt;sup>297</sup> See, e.g., OSC-KAV\_00972 (10/14/14 Email, McGee to Khoo et al.) (email from Crocus Group contractor about specifications); OSC-KAV 00540 (1/24/14 Email, McGee to Trump Jr. et al.).

<sup>&</sup>lt;sup>298</sup> See OSC-KAV\_00631 (2/5/14 Email, E. Agalarov to Ivanka Trump, Trump Jr. & Kaveladze); Goldstone Facebook post, 2/4/14 (8:01 a.m.) Investigative Technique

<sup>&</sup>lt;sup>299</sup> See, e.g., OSC-KAV\_00791 (6/3/14 Email, Kaveladze to Trump Jr. et al.; OSC-KAV\_00799 (6/10/14 Email, Trump Jr. to Kaveladze et al.); OSC-KAV\_00817 (6/16/14 Email, Trump Jr. to Kaveladze et al.).

<sup>&</sup>lt;sup>300</sup> OSC-KAV 00870 (7/17/14 Email, Khoo to McGee et al.).

<sup>301</sup> OSC-KAV\_00855 (8/4/14 Email, Khoo to McGee et al.).

<sup>&</sup>lt;sup>302</sup> OSC-KAV\_00903 (9/29/14 Email, Tropea to McGee & Kaveladze (noting last response was on August 26, 2014)); OSC-KAV\_00906 (9/29/14 Email, Kaveladze to Tropea & McGee (suggesting silence "proves my fear that those guys are bailing out of the project")); OSC-KAV\_00972 (10/14/14 Email, McGee to Khoo et al.) (email from Crocus Group contractor about development specifications)).

<sup>&</sup>lt;sup>303</sup> OSC-KAV\_01140 (11/24/14 Email, Khoo to McGee et al.).

### b. Communications with I.C. Expert Investment Company and Giorgi Rtskhiladze (Summer and Fall 2015)

In the late summer of 2015, the Trump Organization received a new inquiry about pursuing a Trump Tower project in Moscow. In approximately September 2015, Felix Sater, a New Yorkbased real estate advisor, contacted Michael Cohen, then-executive vice president of the Trump Organization and special counsel to Donald J. Trump.<sup>304</sup> Sater had previously worked with the Trump Organization and advised it on a number of domestic and international projects. Sater had explored the possibility of a Trump Tower project in Moscow while working with the Trump Organization and therefore knew of the organization's general interest in completing a deal there. 305 Sater had also served as an informal agent of the Trump Organization in Moscow previously and had accompanied Ivanka Trump and Donald Trump Jr. to Moscow in the mid-2000s.306

Sater contacted Cohen on behalf of I.C. Expert Investment Company (I.C. Expert), a Russian real-estate development corporation controlled by Andrei Vladimirovich Rozov. 307 Sater had known Rozov since approximately 2007 and, in 2014, had served as an agent on behalf of Rozov during Rozov's purchase of a building in New York City. 308 Sater later contacted Rozov and proposed that I.C. Expert pursue a Trump Tower Moscow project in which I.C. Expert would license the name and brand from the Trump Organization but construct the building on its own. Sater worked on the deal with Rozov and another employee of I.C. Expert. 309

Cohen was the only Trump Organization representative to negotiate directly with I.C. Expert or its agents. In approximately September 2015, Cohen obtained approval to negotiate with I.C. Expert from candidate Trump, who was then president of the Trump Organization. Cohen provided updates directly to Trump about the project throughout 2015 and into 2016, assuring him the project was continuing.<sup>310</sup> Cohen also discussed the Trump Moscow project with Ivanka Trump as to design elements (such as possible architects to use for the project<sup>311</sup>) and Donald J. Trump Jr. (about his experience in Moscow and possible involvement in the project<sup>312</sup>) during the fall of 2015.

<sup>304</sup> Sater provided information to our Office in two 2017 interviews conducted under a proffer agreement. Grand Jury

<sup>&</sup>lt;sup>306</sup> Sater 9/19/17 302, at 1-2, 5.

<sup>&</sup>lt;sup>307</sup> Sater 9/19/17 302, at 3.

<sup>&</sup>lt;sup>308</sup> Rozov 1/25/18 302, at 1.

<sup>&</sup>lt;sup>309</sup> Rozov 1/25/18 302, at 1; see also 11/2/15 Email, Cohen to Rozov et al. (sending letter of intent).

<sup>310</sup> Cohen 9/12/18 302, at 1-2, 4-6.

<sup>311</sup> Cohen 9/12/18 302, at 5.

<sup>312</sup> Cohen 9/12/18 302, at 4-5.

Also during the fall of 2015, Cohen communicated about the Trump Moscow proposal with Giorgi Rtskhiladze, a business executive who previously had been involved in a development deal with the Trump Organization in Batumi, Georgia. Cohen stated that he spoke to Rtskhiladze in part because Rtskhiladze had pursued business ventures in Moscow, including a licensing deal with the Agalarov-owned Crocus Group. On September 22, 2015, Cohen forwarded a preliminary design study for the Trump Moscow project to Rtskhiladze, adding I look forward to your reply about this spectacular project in Moscow. Rtskhiladze forwarded Cohen's email to an associate and wrote, I we could organize the meeting in New York at the highest level of the Russian Government and Mr. Trump this project would definitely receive the worldwide attention.

On September 24, 2015, Rtskhiladze sent Cohen an attachment that he described as a proposed "[I]etter to the Mayor of Moscow from Trump org," explaining that "[w]e need to send this letter to the Mayor of Moscow (second guy in Russia) he is aware of the potential project and will pledge his support." In a second email to Cohen sent the same day, Rtskhiladze provided a translation of the letter, which described the Trump Moscow project as a "symbol of stronger economic, business and cultural relationships between New York and Moscow and therefore United States and the Russian Federation." On September 27, 2015, Rtskhiladze sent another email to Cohen, proposing that the Trump Organization partner on the Trump Moscow project with "Global Development Group LLC," which he described as being controlled by Michail Posikhin, a Russian architect, and Simon Nizharadze. Cohen told the Office that he ultimately declined the proposal and instead continued to work with I.C. Expert, the company represented by Felix Sater.

# c. Letter of Intent and Contacts to Russian Government (October 2015-January 2016)

i. Trump Signs the Letter of Intent on behalf of the Trump Organization

Between approximately October 13, 2015 and November 2, 2015, the Trump Organization (through its subsidiary Trump Acquisition, LLC) and I.C. Expert completed a letter of intent (LOI) for a Trump Moscow property. The LOI, signed by Trump for the Trump Organization and Rozov on behalf of I.C. Expert, was "intended to facilitate further discussions" in order to "attempt to

Rtskhiladze was a U.S.-based executive of the Georgian company Silk Road Group. In approximately 2011, Silk Road Group and the Trump Organization entered into a licensing agreement to build a Trump-branded property in Batumi, Georgia. Rtskhiladze was also involved in discussions for a Trump-branded project in Astana, Kazakhstan. The Office twice interviewed Rtskhiladze,

<sup>314</sup> Cohen 9/12/18 302, at 12; see also Rtskhiladze 5/10/18 302, at 1.

<sup>&</sup>lt;sup>315</sup> 9/22/15 Email, Rtskhiladze to Nizharadze.

<sup>&</sup>lt;sup>316</sup> 9/24/15 Email, Rtskhiladze to Cohen.

<sup>&</sup>lt;sup>317</sup> 9/24/15 Email, Rtskhiladze to Cohen.

<sup>&</sup>lt;sup>318</sup> 9/27/15 Email, Rtskhiladze to Cohen.

<sup>&</sup>lt;sup>319</sup> Cohen 9/12/18 302, at 12.

enter into a mutually acceptable agreement" related to the Trump-branded project in Moscow. The LOI contemplated a development with residential, hotel, commercial, and office components, and called for "[a]pproximately 250 first class, luxury residential condominiums," as well as "[o]ne first class, luxury hotel consisting of approximately 15 floors and containing not fewer than 150 hotel rooms." For the residential and commercial portions of the project, the Trump Organization would receive between 1% and 5% of all condominium sales, 322 plus 3% of all rental and other revenue. For the project's hotel portion, the Trump Organization would receive a base fee of 3% of gross operating revenues for the first five years and 4% thereafter, plus a separate incentive fee of 20% of operating profit. Under the LOI, the Trump Organization also would receive a \$4 million "up-front fee" prior to groundbreaking. Under these terms, the Trump Organization stood to earn substantial sums over the lifetime of the project, without assuming significant liabilities or financing commitments.

On November 3, 2015, the day after the Trump Organization transmitted the LOI, Sater emailed Cohen suggesting that the Trump Moscow project could be used to increase candidate Trump's chances at being elected, writing:

Buddy our boy can become President of the USA and we can engineer it. I will get all of Putins team to buy in on this, I will manage this process. . . . Michael, Putin gets on stage with Donald for a ribbon cutting for Trump Moscow, and Donald owns the republican nomination. And possibly beats Hillary and our boy is in. . . . We will manage this process better than anyone. You and I will get Donald and Vladimir on a stage together very shortly. That the game changer.<sup>327</sup>

# Later that day, Sater followed up:

Donald doesn't stare down, he negotiates and understands the economic issues and Putin only want to deal with a pragmatic leader, and a successful business man is a good candidate for someone who knows how to negotiate. "Business, politics, whatever it all is the same for someone who knows how to deal"

<sup>&</sup>lt;sup>320</sup> 11/2/15 Email, Cohen to Rozov et al. (attachment) (hereinafter "LOI"); see also 10/13/15 Email, Sater to Cohen & Davis (attaching proposed letter of intent).

<sup>321</sup> LOI, p. 2.

 $<sup>^{322}</sup>$  The LOI called for the Trump Organization to receive 5% of all gross sales up to \$100 million; 4% of all gross sales from \$100 million to \$250 million; 3% of all gross sales from \$250 million to \$500 million; 2% of all gross sales from \$500 million to \$1 billion; and 1% of all gross sales over \$1 billion. LOI, Schedule 2.

<sup>323</sup> LOI, Schedule 2.

<sup>324</sup> LOI, Schedule 1.

<sup>325</sup> LOI, Schedule 2.

<sup>326</sup> Cohen 9/12/18 302, at 3.

<sup>&</sup>lt;sup>327</sup> 11/3/15 Email, Sater to Cohen (12:14 p.m.).

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I think I can get Putin to say that at the Trump Moscow press conference.

If he says it we own this election. Americas most difficult adversary agreeing that Donald is a good guy to negotiate. . . .

We can own this election.

Michael my next steps are very sensitive with Putins very very close people, we can pull this off.

Michael lets go. 2 boys from Brooklyn getting a USA president elected. This is good really good. <sup>328</sup>

According to Cohen, he did not consider the political import of the Trump Moscow project to the 2016 U.S. presidential election at the time. Cohen also did not recall candidate Trump or anyone affiliated with the Trump Campaign discussing the political implications of the Trump Moscow project with him. However, Cohen recalled conversations with Trump in which the candidate suggested that his campaign would be a significant "infomercial" for Trump-branded properties.<sup>329</sup>

#### ii. Post-LOI Contacts with Individuals in Russia

Given the size of the Trump Moscow project, Sater and Cohen believed the project required approval (whether express or implicit) from the Russian national government, including from the Presidential Administration of Russia. Sater stated that he therefore began to contact the Presidential Administration through another Russian business contact. In early negotiations with the Trump Organization, Sater had alluded to the need for government approval and his attempts to set up meetings with Russian officials. On October 12, 2015, for example, Sater wrote to Cohen that "all we need is Putin on board and we are golden," and that a "meeting with Putin and top deputy is tentatively set for the 14th [of October]." Grand Jury this meeting was being coordinated by associates in Russia and that he had no direct interaction with the Russian government.

Approximately a month later, after the LOI had been signed, Lana Erchova emailed Ivanka Trump on behalf of Erchova's then-husband Dmitry Klokov, to offer Klokov's assistance to the Trump Campaign. Klokov was at that time Director of External Communications for PJSC Federal Grid Company of Unified Energy System, a large Russian electricity transmission

<sup>&</sup>lt;sup>328</sup> 11/3/15 Email, Sater to Cohen (12:40 p.m.).

<sup>&</sup>lt;sup>329</sup> Cohen 9/12/18 302, at 3-4; Cohen 8/7/18 302, at 15.

<sup>&</sup>lt;sup>330</sup> **Grand Jury** Sater 12/15/17 302, at 2.

<sup>&</sup>lt;sup>331</sup> Sater 12/15/17 302, at 3-4.

<sup>&</sup>lt;sup>332</sup> 10/12/15 Email, Sater to Cohen (8:07 a.m.).

<sup>333</sup> Grand Jury

<sup>&</sup>lt;sup>334</sup> Ivanka Trump received an email from a woman who identified herself as "Lana E. Alexander," which said in part, "If you ask anyone who knows Russian to google my husband Dmitry Klokov, you'll see who he is close to and that he has done Putin's political campaigns." 11/16/15 Email, Erchova to I. Trump.

company, and had been previously employed as an aide and press secretary to Russia's energy minister. Ivanka Trump forwarded the email to Cohen.<sup>335</sup> He told the Office that, after receiving this inquiry, he had conducted an internet search for Klokov's name and concluded (incorrectly) that Klokov was a former Olympic weightlifter.<sup>336</sup>

Between November 18 and 19, 2015, Klokov and Cohen had at least one telephone call and exchanged several emails. Describing himself in emails to Cohen as a "trusted person" who could offer the Campaign "political synergy" and "synergy on a government level," Klokov recommended that Cohen travel to Russia to speak with him and an unidentified intermediary. Klokov said that those conversations could facilitate a later meeting in Russia between the candidate and an individual Klokov described as "our person of interest." In an email to the Office, Erchova later identified the "person of interest" as Russian President Vladimir Putin. 338

In the telephone call and follow-on emails with Klokov, Cohen discussed his desire to use a near-term trip to Russia to do site surveys and talk over the Trump Moscow project with local developers. Cohen registered his willingness also to meet with Klokov and the unidentified intermediary, but was emphatic that all meetings in Russia involving him or candidate Trump—including a possible meeting between candidate Trump and Putin—would need to be "in conjunction with the development and an official visit" with the Trump Organization receiving a formal invitation to visit. (Klokov had written previously that "the visit [by candidate Trump to Russia] has to be informal.")<sup>340</sup>

Klokov had also previously recommended to Cohen that he separate their negotiations over a possible meeting between Trump and "the person of interest" from any existing business track.<sup>341</sup> Re-emphasizing that his outreach was not done on behalf of any business, Klokov added in second email to Cohen that, if publicized well, such a meeting could have "phenomenal" impact "in a business dimension" and that the "person of interest['s]" "most important support" could have significant ramifications for the "level of projects and their capacity." Klokov concluded by telling

<sup>&</sup>lt;sup>335</sup> 11/16/15 Email, I. Trump to Cohen.

<sup>&</sup>lt;sup>336</sup> Cohen 8/7/18 302, at 17. During his interviews with the Office, Cohen still appeared to believe that the Klokov he spoke with was that Olympian. The investigation, however, established that the email address used to communicate with Cohen belongs to a different Dmitry Klokov, as described above.

<sup>&</sup>lt;sup>337</sup> 11/18/15 Email, Klokov to Cohen (6:51 a.m.).

<sup>&</sup>lt;sup>338</sup> In July 2018, the Office received an unsolicited email purporting to be from Erchova, in which she wrote that "[a]t the end of 2015 and beginning of 2016 I was asked by my ex-husband to contact Ivanka Trump... and offer cooperation to Trump's team on behalf of the Russian officials." 7/27/18 Email, Erchova to Special Counsel's Office. The email claimed that the officials wanted to offer candidate Trump "land in Crimea among other things and unofficial meeting with Putin." *Id.* In order to vet the email's claims, the Office responded requesting more details. The Office did not receive any reply.

<sup>&</sup>lt;sup>339</sup> 11/18/15 Email, Cohen to Klokov (7:15 a.m.).

<sup>&</sup>lt;sup>340</sup> 11/18/15 Email, Klokov to Cohen (6:51 a.m.).

<sup>&</sup>lt;sup>341</sup> 11/18/15 Email, Klokov to Cohen (6:51 a.m.) ("I would suggest separating your negotiations and our proposal to meet. I assure you, after the meeting level of projects and their capacity can be completely different, having the most important support.").

Cohen that there was "no bigger warranty in any project than [the] consent of the person of interest." Cohen rejected the proposal, saying that "[c]urrently our LOI developer is in talks with VP's Chief of Staff and arranging a formal invite for the two to meet." This email appears to be their final exchange, and the investigation did not identify evidence that Cohen brought Klokov's initial offer of assistance to the Campaign's attention or that anyone associated with the Trump Organization or the Campaign dealt with Klokov at a later date. Cohen explained that he did not pursue the proposed meeting because he was already working on the Moscow Project with Sater, who Cohen understood to have his own connections to the Russian government. The proposed meeting because he was already working on the Moscow Project with Sater, who Cohen understood to have his own connections to the Russian government.

By late December 2015, however, Cohen was complaining that Sater had not been able to use those connections to set up the promised meeting with Russian government officials. Cohen told Sater that he was "setting up the meeting myself." On January 11, 2016, Cohen emailed the office of Dmitry Peskov, the Russian government's press secretary, indicating that he desired contact with Sergei Ivanov, Putin's chief of staff. Cohen erroneously used the email address "Pr\_peskova@prpress.gof.ru" instead of "Pr\_peskova@prpress.gov.ru," so the email apparently did not go through. On January 14, 2016, Cohen emailed a different address (info@prpress.gov.ru) with the following message:

Dear Mr. Peskov,

Over the past few months, I have been working with a company based in Russia regarding the development of a Trump Tower-Moscow project in Moscow City.

Without getting into lengthy specifics, the communication between our two sides has stalled. As this project is too important, I am hereby requesting your assistance.

I respectfully request someone, preferably you; contact me so that I might discuss the specifics as well as arranging meetings with the appropriate individuals.

I thank you in advance for your assistance and look forward to hearing from you soon.<sup>347</sup>

Two days later, Cohen sent an email to Pr\_peskova@prpress.gov.ru, repeating his request to speak with Sergei Ivanov.<sup>348</sup>

Cohen testified to Congress, and initially told the Office, that he did not recall receiving a response to this email inquiry and that he decided to terminate any further work on the Trump Moscow project as of January 2016. Cohen later admitted that these statements were false. In

<sup>&</sup>lt;sup>342</sup> 11/19/15 Email, Klokov to Cohen (7:40 a.m.).

<sup>&</sup>lt;sup>343</sup> 11/19/15 Email, Cohen to Klokov (12:56 p.m.).

<sup>344</sup> Cohen 9/18/18 302, at 12.

<sup>&</sup>lt;sup>345</sup> FS00004 (12/30/15 Text Message, Cohen to Sater (6:17 p.m.)).

<sup>&</sup>lt;sup>346</sup> 1/11/16 Email, Cohen to pr\_peskova@prpress.gof.ru (9:12 a.m.).

<sup>&</sup>lt;sup>347</sup> 1/14/16 Email, Cohen to info@prpress.gov.ru (9:21 a.m.).

<sup>&</sup>lt;sup>348</sup> 1/16/16 Email, Cohen to pr\_peskova@prpress.gov.ru (10:28 a.m.).

fact, Cohen had received (and recalled receiving) a response to his inquiry, and he continued to work on and update candidate Trump on the project through as late as June 2016.<sup>349</sup>

On January 20, 2016, Cohen received an email from Elena Poliakova, Peskov's personal assistant. Writing from her personal email account, Poliakova stated that she had been trying to reach Cohen and asked that he call her on the personal number that she provided.<sup>350</sup> Shortly after receiving Poliakova's email, Cohen called and spoke to her for 20 minutes.<sup>351</sup> Cohen described to Poliakova his position at the Trump Organization and outlined the proposed Trump Moscow project, including information about the Russian counterparty with which the Trump Organization had partnered. Cohen requested assistance in moving the project forward, both in securing land to build the project and with financing. According to Cohen, Poliakova asked detailed questions and took notes, stating that she would need to follow up with others in Russia.<sup>352</sup>

Cohen could not recall any direct follow-up from Poliakova or from any other representative of the Russian government, nor did the Office identify any evidence of direct follow-up. However, the day after Cohen's call with Poliakova, Sater texted Cohen, asking him to "[c]all me when you have a few minutes to chat . . . It's about Putin they called today."<sup>353</sup> Sater then sent a draft invitation for Cohen to visit Moscow to discuss the Trump Moscow project, <sup>354</sup> along with a note to "[t]ell me if the letter is good as amended by me or make whatever changes you want and send it back to me."<sup>355</sup> After a further round of edits, on January 25, 2016, Sater sent Cohen an invitation—signed by Andrey Ryabinskiy of the company MHJ—to travel to "Moscow for a working visit" about the "prospects of development and the construction business in Russia," "the various land plots available suited for construction of this enormous Tower," and "the opportunity to co-ordinate a follow up visit to Moscow by Mr. Donald Trump."<sup>356</sup> According

 $<sup>^{349}</sup>$  Cohen Information ¶¶ 4, 7. Cohen's interactions with President Trump and the President's lawyers when preparing his congressional testimony are discussed further in Volume II. See Vol. II, Section II.K.3, *infra*.

<sup>&</sup>lt;sup>350</sup> 1/20/16 Email, Poliakova to Cohen (5:57 a.m.) ("Mr. Cohen[,] I can't get through to both your phones. Pls, call me.").

<sup>&</sup>lt;sup>351</sup> Telephone records show a 20-minute call on January 20, 2016 between Cohen and the number Poliakova provided in her email. Call Records of Michael Cohen **Grand Jury**After the call, Cohen saved Poliakova's contact information in his Trump Organization Outlook contact list. 1/20/16 Cohen Microsoft Outlook Entry (6:22 a.m.).

<sup>352</sup> Cohen 9/12/18 302, at 2-3.

<sup>&</sup>lt;sup>353</sup> FS00011 (1/21/16 Text Messages, Sater to Cohen).

The invitation purported to be from Genbank, a Russian bank that was, according to Sater, working at the behest of a larger bank, VTB, and would consider providing financing. FS00008 (12/31/15 Text Messages, Sater & Cohen). Additional information about Genbank can be found *infra*.

<sup>&</sup>lt;sup>355</sup> FS00011 (1/21/16 Text Message, Sater to Cohen (7:44 p.m.)); 1/21/16 Email, Sater to Cohen (6:49 p.m.).

<sup>&</sup>lt;sup>356</sup> 1/25/16 Email, Sater to Cohen (12:01 p.m.) (attachment).

to Cohen, he elected not to travel at the time because of concerns about the lack of concrete proposals about land plots that could be considered as options for the project.<sup>357</sup>

# d. Discussions about Russia Travel by Michael Cohen or Candidate Trump (December 2015-June 2016)

#### i. Sater's Overtures to Cohen to Travel to Russia

The late January communication was neither the first nor the last time that Cohen contemplated visiting Russia in pursuit of the Trump Moscow project. Beginning in late 2015, Sater repeatedly tried to arrange for Cohen and candidate Trump, as representatives of the Trump Organization, to travel to Russia to meet with Russian government officials and possible financing partners. In December 2015, Sater sent Cohen a number of emails about logistics for traveling to Russia for meetings.<sup>358</sup> On December 19, 2015, Sater wrote:

Please call me I have Evgeney [Dvoskin] on the other line.[359] He needs a copy of your and Donald's passports they need a scan of every page of the passports. Invitations & Visas will be issued this week by VTB Bank to discuss financing for Trump Tower Moscow. Politically neither Putins office nor Ministry of Foreign Affairs cannot issue invite, so they are inviting commercially/ business. VTB is Russia's 2 biggest bank and VTB Bank CEO Andrey Kostin, will be at all meetings with Putin so that it is a business meeting not political. We will be invited to Russian consulate this week to receive invite & have visa issued.<sup>360</sup>

In response, Cohen texted Sater an image of his own passport.<sup>361</sup> Cohen told the Office that at one point he requested a copy of candidate Trump's passport from Rhona Graff, Trump's executive assistant at the Trump Organization, and that Graff later brought Trump's passport to Cohen's

<sup>357</sup> Cohen 9/12/18 302, at 6-7.

<sup>&</sup>lt;sup>358</sup> See, e.g., 12/1/15 Email, Sater to Cohen (12:41 p.m.) ("Please scan and send me a copy of your passport for the Russian Ministry of Foreign Affairs.").

Toll records show that Sater was speaking to Evgeny Dvoskin. Call Records of Felix Sater Grand Jury

Dvoskin is an executive of Genbank, a large bank with lending focused in Crimea, Ukraine. At the time that Sater provided this financing letter to Cohen, Genbank was subject to U.S. government sanctions, see Russia/Ukraine-related Sanctions and Identifications, Office of Foreign Assets Control (Dec. 22, 2015), available at https://www.treasury.gov/resource-center/sanctions/OFAC-Enforcement/Pages/20151222.aspx. Dvoskin, who had been deported from the United States in 2000 for criminal activity, was under indictment in the United States for stock fraud under the aliases Eugene Slusker and Gene Shustar. See United States v. Rizzo, et al., 2:03-cr-63 (E.D.N.Y. Feb. 6, 2003).

 $<sup>^{360}</sup>$  12/19/15 Email, Sater to Cohen (10:50 a.m.); FS00002 (12/19/15 Text Messages, Sater to Cohen, (10:53 a.m.).

<sup>&</sup>lt;sup>361</sup> FS00004 (12/19/15 Text Message, Cohen to Sater); ERT\_0198-256 (12/19/15 Text Messages, Cohen & Sater).

office. 362 The investigation did not, however, establish that the passport was forwarded to Sater. 363

Into the spring of 2016, Sater and Cohen continued to discuss a trip to Moscow in connection with the Trump Moscow project. On April 20, 2016, Sater wrote Cohen, "[t]he People wanted to know when you are coming?"<sup>364</sup> On May 4, 2016, Sater followed up:

I had a chat with Moscow. ASSUMING the trip does happen the question is before or after the convention. I said I believe, but don't know for sure, that's it's probably after the convention. Obviously the pre-meeting trip (you only) can happen anytime you want but the 2 big guys where [sic] the question. I said I would confirm and revert. . . . Let me know about If I was right by saying I believe after Cleveland and also when you want to speak to them and possibly fly over.<sup>365</sup>

Cohen responded, "My trip before Cleveland. Trump once he becomes the nominee after the convention." 366

The day after this exchange, Sater tied Cohen's travel to Russia to the St. Petersburg International Economic Forum ("Forum"), an annual event attended by prominent Russian politicians and businessmen. Sater told the Office that he was informed by a business associate that Peskov wanted to invite Cohen to the Forum.<sup>367</sup> On May 5, 2016, Sater wrote to Cohen:

Peskov would like to invite you as his guest to the St. Petersburg Forum which is Russia's Davos it's June 16-19. He wants to meet there with you and possibly introduce you to either Putin or Medvedev, as they are not sure if 1 or both will be there.

This is perfect. The entire business class of Russia will be there as well.

He said anything you want to discuss including dates and subjects are on the table to discuss[.]<sup>368</sup>

The following day, Sater asked Cohen to confirm those dates would work for him to travel; Cohen wrote back, "[w]orks for me." <sup>369</sup>

<sup>362</sup> Cohen 9/12/18 302, at 5.

<sup>&</sup>lt;sup>363</sup> On December 21, 2015, Sater sent Cohen a text message that read, "They need a copy of DJT passport," to which Cohen responded, "After I return from Moscow with you with a date for him." FS00004 (12/21/15 Text Messages, Cohen & Sater).

<sup>&</sup>lt;sup>364</sup> FS00014 (4/20/16 Text Message, Sater to Cohen (9:06 p.m.)).

<sup>&</sup>lt;sup>365</sup> FS00015 (5/4/16 Text Message, Sater to Cohen (7:38 p.m.)).

<sup>&</sup>lt;sup>366</sup> FS00015 (5/4/16 Text Message, Cohen to Sater (8:03 p.m.)).

<sup>&</sup>lt;sup>367</sup> Sater 12/15/17 302, at 4.

<sup>&</sup>lt;sup>368</sup> FS00016 (5/5/16 Text Messages, Sater to Cohen (6:26 & 6:27 a.m.)).

<sup>&</sup>lt;sup>369</sup> FS00016 (5/6/16 Text Messages, Cohen & Sater).

On June 9, 2016, Sater sent Cohen a notice that he (Sater) was completing the badges for the Forum, adding, "Putin is there on the 17th very strong chance you will meet him as well." On June 13, 2016, Sater forwarded Cohen an invitation to the Forum signed by the Director of the Roscongress Foundation, the Russian entity organizing the Forum. Sater also sent Cohen a Russian visa application and asked him to send two passport photos. According to Cohen, the invitation gave no indication that Peskov had been involved in inviting him. Cohen was concerned that Russian officials were not actually involved or were not interested in meeting with him (as Sater had alleged), and so he decided not to go to the Forum. On June 14, 2016, Cohen met Sater in the lobby of the Trump Tower in New York and informed him that he would not be traveling at that time.

# ii. Candidate Trump's Opportunities to Travel to Russia

The investigation identified evidence that, during the period the Trump Moscow project was under consideration, the possibility of candidate Trump visiting Russia arose in two contexts.

First, in interviews with the Office, Cohen stated that he discussed the subject of traveling to Russia with Trump twice: once in late 2015; and again in spring 2016.<sup>375</sup> According to Cohen, Trump indicated a willingness to travel if it would assist the project significantly. On one occasion, Trump told Cohen to speak with then-campaign manager Corey Lewandowski to coordinate the candidate's schedule. Cohen recalled that he spoke with Lewandowski, who suggested that they speak again when Cohen had actual dates to evaluate. Cohen indicated, however, that he knew that travel prior to the Republican National Convention would be impossible given the candidate's preexisting commitments to the Campaign.<sup>376</sup>

Second, like Cohen, Trump received and turned down an invitation to the St. Petersburg International Economic Forum. In late December 2015, Mira Duma—a contact of Ivanka Trump's from the fashion industry—first passed along invitations for Ivanka Trump and candidate Trump from Sergei Prikhodko, a Deputy Prime Minister of the Russian Federation.<sup>377</sup> On January 14, 2016, Rhona Graff sent an email to Duma stating that Trump was "honored to be asked to participate in the highly prestigious" Forum event, but that he would "have to decline" the invitation given his "very grueling and full travel schedule" as a presidential candidate.<sup>378</sup> Graff

<sup>&</sup>lt;sup>370</sup> FS00018 (6/9/16 Text Messages, Sater & Cohen).

<sup>&</sup>lt;sup>371</sup> 6/13/16 Email, Sater to Cohen (2:10 p.m.).

<sup>&</sup>lt;sup>372</sup> FS00018 (6/13/16 Text Message, Sater to Cohen (2:20 p.m.)); 6/13/16 Email, Sater to Cohen.

<sup>&</sup>lt;sup>373</sup> Cohen 9/12/18 302, at 6-8.

<sup>&</sup>lt;sup>374</sup> FS00019 (6/14/16 Text Messages, Cohen & Sater (12:06 and 2:50 p.m.)).

<sup>&</sup>lt;sup>375</sup> Cohen 9/12/18 302, at 2.

<sup>&</sup>lt;sup>376</sup> Cohen 9/12/18 302, at 7.

<sup>&</sup>lt;sup>377</sup> 12/21/15 Email, Mira to Ivanka Trump (6:57 a.m.) (attachments); TRUMPORG\_16\_000057 (1/7/16 Email, I. Trump to Graff (9:18 a.m.)).

<sup>&</sup>lt;sup>378</sup> 1/14/16 Email, Graff to Mira.

asked Duma whether she recommended that Graff "send a formal note to the Deputy Prime Minister" declining his invitation; Duma replied that a formal note would be "great." <sup>379</sup>

It does not appear that Graff prepared that note immediately. According to written answers from President Trump,<sup>380</sup> Graff received an email from Deputy Prime Minister Prikhodko on March 17, 2016, again inviting Trump to participate in the 2016 Forum in St. Petersburg.<sup>381</sup> Two weeks later, on March 31, 2016, Graff prepared for Trump's signature a two-paragraph letter declining the invitation.<sup>382</sup> The letter stated that Trump's "schedule has become extremely demanding" because of the presidential campaign, that he "already ha[d] several commitments in the United States" for the time of the Forum, but that he otherwise "would have gladly given every consideration to attending such an important event."<sup>383</sup> Graff forwarded the letter to another executive assistant at the Trump Organization with instructions to print the document on letterhead for Trump to sign.<sup>384</sup>

At approximately the same time that the letter was being prepared, Robert Foresman—a New York-based investment banker—began reaching out to Graff to secure an in-person meeting with candidate Trump. According to Foresman, he had been asked by Anton Kobyakov, a Russian presidential aide involved with the Roscongress Foundation, to see if Trump could speak at the Forum. Foresman first emailed Graff on March 31, 2016, following a phone introduction brokered through Trump business associate Mark Burnett (who produced the television show *The Apprentice*). In his email, Foresman referenced his long-standing personal and professional expertise in Russia and Ukraine, his work setting up an early "private channel" between Vladimir Putin and former U.S. President George W. Bush, and an "approach" he had received from "senior Kremlin officials" about the candidate. Foresman asked Graff for a meeting with the candidate, Corey Lewandowski, or "another relevant person" to discuss this and other "concrete things" Foresman felt uncomfortable discussing over "unsecure email." On April 4, 2016, Graff forwarded Foresman's meeting request to Jessica Macchia, another executive assistant to Trump.

<sup>&</sup>lt;sup>379</sup> 1/15/16 Email, Mira to Graff.

<sup>&</sup>lt;sup>380</sup> As explained in Volume II and Appendix C, on September 17, 2018, the Office sent written questions to the President's counsel. On November 20, 2018, the President provided written answers to those questions through counsel.

<sup>&</sup>lt;sup>381</sup> Written Responses of Donald J. Trump (Nov. 20, 2018), at 17 (Response to Question IV, Part (e)) ("[D]ocuments show that Ms. Graff prepared for my signature a brief response declining the invitation.").

<sup>&</sup>lt;sup>382</sup> Written Responses of Donald J. Trump (Nov. 20, 2018), at 17 (Response to Question IV, Part (e)); see also TRUMPORG 16 000134 (unsigned letter dated March 31, 2016).

<sup>&</sup>lt;sup>383</sup> TRUMPORG\_16\_000134 (unsigned letter).

<sup>&</sup>lt;sup>384</sup> TRUMPORG 16 000133 (3/31/16 Email, Graff to Macchia).

<sup>&</sup>lt;sup>385</sup> Foresman 10/17/18 302, at 3-4.

<sup>&</sup>lt;sup>386</sup> See TRUMPORG\_16\_00136 (3/31/16 Email, Foresman to Graff); see also Foresman 10/17/18 302, at 3-4.

<sup>&</sup>lt;sup>387</sup> See TRUMPORG 16 00136 (4/4/16 Email, Graff to Macchia).

With no response forthcoming, Foresman twice sent reminders to Graff—first on April 26 and again on April 30, 2016.<sup>388</sup> Graff sent an apology to Foresman and forwarded his April 26 email (as well as his initial March 2016 email) to Lewandowski.<sup>389</sup> On May 2, 2016, Graff forwarded Foresman's April 30 email—which suggested an alternative meeting with Donald Trump Jr. or Eric Trump so that Foresman could convey to them information that "should be conveyed to [the candidate] personally or [to] someone [the candidate] absolutely trusts"—to policy advisor Stephen Miller.<sup>390</sup>

No communications or other evidence obtained by the Office indicate that the Trump Campaign learned that Foresman was reaching out to invite the candidate to the Forum or that the Campaign otherwise followed up with Foresman until after the election, when he interacted with the Transition Team as he pursued a possible position in the incoming Administration.<sup>391</sup> When interviewed by the Office, Foresman denied that the specific "approach" from "senior Kremlin officials" noted in his March 31, 2016 email was anything other than Kobyakov's invitation to Roscongress. According to Foresman, the "concrete things" he referenced in the same email were a combination of the invitation itself, Foresman's personal perspectives on the invitation and Russia policy in general, and details of a Ukraine plan supported by a U.S. think tank (EastWest Institute). Foresman told the Office that Kobyakov had extended similar invitations through him to another Republican presidential candidate and one other politician. Foresman also said that Kobyakov had asked Foresman to invite Trump to speak after that other presidential candidate withdrew from the race and the other politician's participation did not work out.<sup>392</sup> Finally. Foresman claimed to have no plans to establish a back channel involving Trump, stating the reference to his involvement in the Bush-Putin back channel was meant to burnish his credentials to the Campaign. Foresman commented that he had not recognized any of the experts announced as Trump's foreign policy team in March 2016, and wanted to secure an in-person meeting with the candidate to share his professional background and policy views, including that Trump should decline Kobyakov's invitation to speak at the Forum.<sup>393</sup>

#### 2. George Papadopoulos

George Papadopoulos was a foreign policy advisor to the Trump Campaign from March

<sup>&</sup>lt;sup>388</sup> See TRUMPORG\_16\_00137 (4/26/16 Email, Foresman to Graff); TRUMPORG\_16\_00141 (4/30/16 Email, Foresman to Graff).

<sup>&</sup>lt;sup>389</sup> See TRUMPORG\_16\_00139 (4/27/16 Email, Graff to Foresman); TRUMPORG\_16\_00137 (4/27/16 Email, Graff to Lewandowski).

<sup>&</sup>lt;sup>390</sup> TRUMPORG\_16\_00142 (5/2/16 Email, Graff to S. Miller); see also TRUMPORG\_16\_00143 (5/2/16 Email, Graff to S. Miller) (forwarding March 2016 email from Foresman).

<sup>&</sup>lt;sup>391</sup> Foresman's contacts during the transition period are discussed further in Volume I, Section IV.B.3, *infra*.

<sup>&</sup>lt;sup>392</sup> Foresman 10/17/18 302, at 4.

<sup>&</sup>lt;sup>393</sup> Foresman 10/17/18 302, at 8-9.

2016 to early October 2016.<sup>394</sup> In late April 2016, Papadopoulos was told by London-based professor Joseph Mifsud, immediately after Mifsud's return from a trip to Moscow, that the Russian government had obtained "dirt" on candidate Clinton in the form of thousands of emails. One week later, on May 6, 2016, Papadopoulos suggested to a representative of a foreign government that the Trump Campaign had received indications from the Russian government that it could assist the Campaign through the anonymous release of information that would be damaging to candidate Clinton.

Papadopoulos shared information about Russian "dirt" with people outside of the Campaign, and the Office investigated whether he also provided it to a Campaign official. Papadopoulos and the Campaign officials with whom he interacted told the Office that they did not recall that Papadopoulos passed them the information. Throughout the relevant period of time and for several months thereafter, Papadopoulos worked with Mifsud and two Russian nationals to arrange a meeting between the Campaign and the Russian government. That meeting never came to pass.

#### a. Origins of Campaign Work

In March 2016, Papadopoulos became a foreign policy advisor to the Trump Campaign.<sup>395</sup> As early as the summer of 2015, he had sought a role as a policy advisor to the Campaign but, in a September 30, 2015 email, he was told that the Campaign was not hiring policy advisors.<sup>396</sup> In late 2015, Papadopoulos obtained a paid position on the campaign of Republican presidential candidate Ben Carson.<sup>397</sup>

Although Carson remained in the presidential race until early March 2016, Papadopoulos had stopped actively working for his campaign by early February 2016.<sup>398</sup> At that time, Papadopoulos reached out to a contact at the London Centre of International Law Practice (LCILP), which billed itself as a "unique institution . . . comprising high-level professional international law practitioners, dedicated to the advancement of global legal knowledge and the practice of international law."<sup>399</sup> Papadopoulos said that he had finished his role with the Carson

<sup>&</sup>lt;sup>394</sup> Papadopoulos met with our Office for debriefings on several occasions in the summer and fall of 2017, after he was arrested and charged in a sealed criminal complaint with making false statements in a January 2017 FBI interview about, *inter alia*, the timing, extent, and nature of his interactions and communications with Joseph Mifsud and two Russian nationals: Olga Polonskaya and Ivan Timofeev. Papadopoulos later pleaded guilty, pursuant to a plea agreement, to an information charging him with making false statements to the FBI, in violation of 18 U.S.C. § 1001(a).

<sup>&</sup>lt;sup>395</sup> A Transcript of Donald Trump's Meeting with the Washington Post Editorial Board, Washington Post (Mar. 21, 2016).

 $<sup>^{396}</sup>$ 7/15/15 Linked In Message, Papadopoulos to Lewandowski (6:57 a.m.); 9/30/15 Email, Glassner to Papadopoulos (7:42:21 a.m.).

<sup>&</sup>lt;sup>397</sup> Papadopoulos 8/10/17 302, at 2.

<sup>&</sup>lt;sup>398</sup> Papadopoulos 8/10/17 302, at 2; 2/4/16 Email, Papadopoulos to Idris.

<sup>&</sup>lt;sup>399</sup> London Centre of International Law Practice, at https://www.lcilp.org/ (via web.archive.org).

campaign and asked if LCILP was hiring. $^{400}$  In early February, Papadopoulos agreed to join LCILP and arrived in London to begin work. $^{401}$ 

As he was taking his position at LCILP, Papadopoulos contacted Trump campaign manager Corey Lewandowski via LinkedIn and emailed campaign official Michael Glassner about his interest in joining the Trump Campaign. On March 2, 2016, Papadopoulos sent Glassner another message reiterating his interest. Glassner passed along word of Papadopoulos's interest to another campaign official, Joy Lutes, who notified Papadopoulos by email that she had been told by Glassner to introduce Papadopoulos to Sam Clovis, the Trump Campaign's national cochair and chief policy advisor. Another campaign of the Trump Campaign's national cochair and chief policy advisor.

At the time of Papadopoulos's March 2 email, the media was criticizing the Trump Campaign for lack of experienced foreign policy or national security advisors within its ranks. 405 To address that issue, senior Campaign officials asked Clovis to put a foreign policy team together on short notice. 406 After receiving Papadopoulos's name from Lutes, Clovis performed a Google search on Papadopoulos, learned that he had worked at the Hudson Institute, and believed that he had credibility on energy issues. 407 On March 3, 2016, Clovis arranged to speak with Papadopoulos by phone to discuss Papadopoulos joining the Campaign as a foreign policy advisor, and on March 6, 2016, the two spoke. 408 Papadopoulos recalled that Russia was mentioned as a topic, and he understood from the conversation that Russia would be an important aspect of the Campaign's foreign policy. 409 At the end of the conversation, Clovis offered Papadopoulos a role as a foreign policy advisor to the Campaign, and Papadopoulos accepted the offer. 410

#### b. Initial Russia-Related Contacts

Approximately a week after signing on as a foreign policy advisor, Papadopoulos traveled

<sup>&</sup>lt;sup>400</sup> 2/4/16 Email, Papadopoulos to Idris.

 $<sup>^{401}</sup>$  2/5/16 Email, Idris to Papadopoulos (6:11:25 p.m.); 2/6/16 Email, Idris to Papadopoulos (5:34:15 p.m.).

<sup>&</sup>lt;sup>402</sup> 2/4/16 LinkedIn Message, Papadopoulos to Lewandowski (1:28 p.m.); 2/4/16 Email, Papadopoulos to Glassner (2:10:36 p.m.).

<sup>&</sup>lt;sup>403</sup> 3/2/16 Email, Papadopoulos to Glassner (11:17:23 a.m.).

<sup>&</sup>lt;sup>404</sup> 3/2/16 Email, Lutes to Papadopoulos (10:08:15 p.m.).

<sup>&</sup>lt;sup>405</sup> Clovis 10/3/17 302 (1 of 2), at 4.

<sup>&</sup>lt;sup>406</sup> Clovis 10/3/17 302 (1 of 2), at 4.

<sup>; 3/3/16</sup> Email, Lutes to Clovis & Papadopoulos (6:05:47 p.m.).

<sup>&</sup>lt;sup>408</sup> 3/6/16 Email, Papadopoulos to Clovis (4:24:21 p.m.).

<sup>&</sup>lt;sup>409</sup> Statement of Offense ¶ 4, *United States v. George Papadopoulos*, 1:17-cr-182 (D.D.C. Oct. 5, 2017), Doc. 19 ("*Papadopoulos* Statement of Offense").

<sup>&</sup>lt;sup>410</sup> Papadopoulos 8/10/17 302, at 2.

to Rome, Italy, as part of his duties with LCILP. <sup>411</sup> The purpose of the trip was to meet officials affiliated with Link Campus University, a for-profit institution headed by a former Italian government official. <sup>412</sup> During the visit, Papadopoulos was introduced to Joseph Mifsud.

Mifsud is a Maltese national who worked as a professor at the London Academy of Diplomacy in London, England. 413 Although Mifsud worked out of London and was also affiliated with LCILP, the encounter in Rome was the first time that Papadopoulos met him. 414 Mifsud maintained various Russian contacts while living in London, as described further below. Among ,<sup>415</sup> a one-time employee of the IRA, the entity that carried out his contacts was the Russian social media campaign (see Volume I, Section II, supra). In January and February possibly meeting in Russia. 2016, Mifsud and discussed **I** investigation did not identify evidence of them meeting. Later, in the spring of 2016, that was linked to an employee of the Russian was also in contact Ministry of Defense, and that account had overlapping contacts with a group of Russian militarycontrolled Facebook accounts that included accounts used to promote the DCLeaks releases in the course of the GRU's hack-and-release operations (see Volume I, Section III.B.1, supra).

According to Papadopoulos, Mifsud at first seemed uninterested in Papadopoulos when they met in Rome. After Papadopoulos informed Mifsud about his role in the Trump Campaign, however, Mifsud appeared to take greater interest in Papadopoulos. The two discussed Mifsud's European and Russian contacts and had a general discussion about Russia; Mifsud also offered to introduce Papadopoulos to European leaders and others with contacts to the Russian government. Papadopoulos told the Office that Mifsud's claim of substantial connections with Russian government officials interested Papadopoulos, who thought that such connections could increase his importance as a policy advisor to the Trump Campaign.

<sup>&</sup>lt;sup>411</sup> Papadopoulos 8/10/17 302, at 2-3; *Papadopoulos* Statement of Offense ¶ 5.

<sup>&</sup>lt;sup>412</sup> Papadopoulos 8/10/17 302, at 2-3; Stephanie Kirchgaessner et al., *Joseph Mifsud: more questions than answers about mystery professor linked to Russia*, The Guardian (Oct. 31, 2017) ("Link Campus University . . . is headed by a former Italian interior minister named Vincenzo Scotti.").

<sup>&</sup>lt;sup>413</sup> Papadopoulos Statement of Offense ¶ 5.

<sup>414</sup> Papadopoulos 8/10/17 302, at 3.

<sup>&</sup>lt;sup>415</sup> See, e.g., Investigative Technique

[Harm to Ongoing Matter]

<sup>&</sup>lt;sup>416</sup> Papadopoulos Statement of Offense ¶ 5.

 $<sup>^{417}</sup>$  Papadopoulos Statement of Offense  $\P$  5.

 $<sup>^{418}</sup>$  Papadopoulos 8/10/17 302, at 3; Papadopoulos 8/11/17 302, at 2.

 $<sup>^{419}</sup>$  Papadopoulos Statement of Offense  $\P$  5.

On March 17, 2016, Papadopoulos returned to London.<sup>420</sup> Four days later, candidate Trump publicly named him as a member of the foreign policy and national security advisory team chaired by Senator Jeff Sessions, describing Papadopoulos as "an oil and energy consultant" and an "[e]xcellent guy."<sup>421</sup>

On March 24, 2016, Papadopoulos met with Mifsud in London. 422 Mifsud was accompanied by a Russian female named Olga Polonskaya. Mifsud introduced Polonskaya as a former student of his who had connections to Vladimir Putin. 423 Papadopoulos understood at the time that Polonskaya may have been Putin's niece but later learned that this was not true. 424 During the meeting, Polonskaya offered to help Papadopoulos establish contacts in Russia and stated that the Russian ambassador in London was a friend of hers. 425 Based on this interaction, Papadopoulos expected Mifsud and Polonskaya to introduce him to the Russian ambassador in London, but that did not occur. 426

Following his meeting with Mifsud, Papadopoulos sent an email to members of the Trump Campaign's foreign policy advisory team. The subject line of the message was "Meeting with Russian leadership--including Putin." The message stated in pertinent part:

I just finished a very productive lunch with a good friend of mine, Joseph Mifsud, the director of the London Academy of Diplomacy--who introduced me to both Putin's niece and the Russian Ambassador in London--who also acts as the Deputy Foreign Minister. 428

The topic of the lunch was to arrange a meeting between us and the Russian leadership to discuss U.S.-Russia ties under President Trump. They are keen to host us in a "neutral" city, or directly in Moscow. They said the leadership, including Putin, is ready to meet with us and Mr. Trump should there be interest. Waiting for everyone's thoughts on moving forward with this very important issue.<sup>429</sup>

<sup>&</sup>lt;sup>420</sup> Papadopoulos 8/10/17 302, at 2.

<sup>&</sup>lt;sup>421</sup> Phillip Rucker & Robert Costa, *Trump Questions Need for NATO, Outlines Noninterventionist Foreign Policy*, Washington Post (Mar. 21, 2016).

<sup>&</sup>lt;sup>422</sup> Papadopoulos 8/10/17 302, at 3; 3/24/16 Text Messages, Mifsud & Papadopoulos.

<sup>&</sup>lt;sup>423</sup> Papadopoulos 8/10/17 302, at 3.

<sup>&</sup>lt;sup>424</sup> Papadopoulos 8/10/17 302, at 3; Papadopoulos 2/10/17 302, at 2-3; Papadopoulos Internet Search History (3/24/16) (revealing late-morning and early-afternoon searches on March 24, 2016 for "putin's niece," "olga putin," and "russian president niece olga," among other terms).

<sup>&</sup>lt;sup>425</sup> Papadopoulos 8/10/17 302, at 3.

 $<sup>^{426}</sup>$  Papadopoulos Statement of Offense  $\P$  8 n.1.

<sup>&</sup>lt;sup>427</sup> 3/24/16 Email, Papadopoulos to Page et al. (8:48:21 a.m.).

<sup>&</sup>lt;sup>428</sup> Papadopoulos's statements to the Campaign were false. As noted above, the woman he met was not Putin's niece, he had not met the Russian Ambassador in London, and the Ambassador did not also serve as Russia's Deputy Foreign Minister.

<sup>&</sup>lt;sup>429</sup> 3/24/16 Email, Papadopoulos to Page et al. (8:48:21 a.m.).

## U.S. Department of Justice

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Papadopoulos's message came at a time when Clovis perceived a shift in the Campaign's approach toward Russia—from one of engaging with Russia through the NATO framework and taking a strong stance on Russian aggression in Ukraine, Grand Jury

Clovis's response to Papadopoulos, however, did not reflect that shift. Replying to Papadopoulos and the other members of the foreign policy advisory team copied on the initial email, Clovis wrote:

This is most informative. Let me work it through the campaign. No commitments until we see how this plays out. My thought is that we probably should not go forward with any meetings with the Russians until we have had occasion to sit with our NATO allies, especially France, Germany and Great Britain. We need to reassure our allies that we are not going to advance anything with Russia until we have everyone on the same page.

More thoughts later today. Great work. 431

#### c. March 31 Foreign Policy Team Meeting

The Campaign held a meeting of the foreign policy advisory team with Senator Sessions and candidate Trump approximately one week later, on March 31, 2016, in Washington, D.C.<sup>432</sup> The meeting—which was intended to generate press coverage for the Campaign<sup>433</sup>—took place at the Trump International Hotel.<sup>434</sup> Papadopoulos flew to Washington for the event. At the meeting, Senator Sessions sat at one end of an oval table, while Trump sat at the other. As reflected in the photograph below (which was posted to Trump's Instagram account), Papadopoulos sat between the two, two seats to Sessions's left:

<sup>430</sup> Grand Jury

<sup>&</sup>lt;sup>431</sup> 3/24/16 Email, Clovis to Papadopoulos et al. (8:55:04 a.m.).

<sup>432</sup> Papadopoulos 8/10/17 302, at 4; Papadopoulos 8/11/17 302, at 3.

<sup>&</sup>lt;sup>433</sup> Sessions 1/17/18 302, at 16-17.

<sup>&</sup>lt;sup>434</sup> Papadopoulos 8/10/17 302, at 4.



March 31, 2016 Meeting of Foreign Policy Team, with Papadopoulos (Fourth from Right of Candidate Trump)

During the meeting, each of the newly announced foreign policy advisors introduced themselves and briefly described their areas of experience or expertise. Papadopoulos spoke about his previous work in the energy sector and then brought up a potential meeting with Russian officials. Specifically, Papadopoulos told the group that he had learned through his contacts in London that Putin wanted to meet with candidate Trump and that these connections could help arrange that meeting. 437

Trump and Sessions both reacted to Papadopoulos's statement. Papadopoulos and Campaign advisor J.D. Gordon—who told investigators in an interview that he had a "crystal clear" recollection of the meeting—have stated that Trump was interested in and receptive to the idea of a meeting with Putin. Papadopoulos understood Sessions to be similarly supportive of his efforts to arrange a meeting. Gordon and two other attendees, however, recall that Sessions generally opposed the proposal, though they differ in their accounts of the concerns he voiced or the strength of the opposition he expressed.

#### d. George Papadopoulos Learns That Russia Has "Dirt" in the Form of Clinton Emails

Whatever Sessions's precise words at the March 31 meeting, Papadopoulos did not understand Sessions or anyone else in the Trump Campaign to have directed that he refrain from

<sup>&</sup>lt;sup>435</sup> Papadopoulos 8/10/17 302, at 4.

<sup>&</sup>lt;sup>436</sup> Papadopoulos 8/10/17 302, at 4.

 $<sup>^{437}</sup>$  Papadopoulos Statement of Offense  $\P$  9; see Gordon 8/29/17 302, at 14; Carafano 9/12/17 302, at 2; Hoskins 9/14/17 302, at 1.

<sup>&</sup>lt;sup>438</sup> Papadopoulos 8/10/17 302, at 4-5; Gordon 9/7/17 302, at 4-5.

<sup>439</sup> Papadopoulos 8/10/17 302, at 5; Papadopoulos 8/11/17 302, at 3.

 $<sup>^{440}</sup>$  Sessions 1/17/18 302, at 17; Gordon 9/7/17 302, at 5; Hoskins 9/14/17 302, at 1; Carafano 9/12/17 302, at 2.

making further efforts to arrange a meeting between the Campaign and the Russian government. To the contrary, Papadopoulos told the Office that he understood the Campaign to be supportive of his efforts to arrange such a meeting. Accordingly, when he returned to London, Papadopoulos resumed those efforts.

Throughout April 2016, Papadopoulos continued to correspond with, meet with, and seek Russia contacts through Mifsud and, at times, Polonskaya. For example, within a week of her initial March 24 meeting with him, Polonskaya attempted to send Papadopoulos a text message—which email exchanges show to have been drafted or edited by Mifsud—addressing Papadopoulos's "wish to engage with the Russian Federation." When Papadopoulos learned from Mifsud that Polonskaya had tried to message him, he sent her an email seeking another meeting. Polonskaya responded the next day that she was "back in St. Petersburg" but "would be very pleased to support [Papadopoulos's] initiatives between our two countries" and "to meet [him] again." Papadopoulos stated in reply that he thought "a good step" would be to introduce him to "the Russian Ambassador in London," and that he would like to talk to the ambassador, "or anyone else you recommend, about a potential foreign policy trip to Russia."

Mifsud, who had been copied on the email exchanges, replied on the morning of April 11, 2016. He wrote, "This is already been agreed. I am flying to Moscow on the 18th for a Valdai meeting, plus other meetings at the Duma. We will talk tomorrow."<sup>448</sup> The two bodies referenced by Mifsud are part of or associated with the Russian government: the Duma is a Russian legislative assembly, "449 while "Valdai" refers to the Valdai Discussion Club, a Moscow-based group that "is close to Russia's foreign-policy establishment."<sup>450</sup> Papadopoulos thanked Mifsud and said that he would see him "tomorrow."<sup>451</sup> For her part, Polonskaya responded that she had "already alerted my personal links to our conversation and your request," that "we are all very excited the possibility of a good relationship with Mr. Trump," and that "[t]he Russian Federation would love to welcome him once his candidature would be officially announced."<sup>452</sup>

 $<sup>^{441}</sup>$  Papadopoulos 8/10/17 302, at 4-5; Papadopoulos 8/11/17 302, at 3; Papadopoulos 9/20/17 302, at 2.

<sup>&</sup>lt;sup>442</sup> Papadopoulos Statement of Offense ¶ 10.

<sup>&</sup>lt;sup>443</sup> Papadopoulos Statement of Offense ¶¶ 10-15.

<sup>444 3/29/16</sup> Emails, Mifsud to Polonskaya (3:39 a.m. and 5:36 a.m.).

<sup>&</sup>lt;sup>445</sup> 4/10/16 Email, Papadopoulos to Polonskaya (2:45:59 p.m.).

<sup>446 4/11/16</sup> Email, Polonskaya to Papadopoulos (3:11:24 a.m.).

<sup>&</sup>lt;sup>447</sup> 4/11/16 Email, Papadopoulos to Polonskaya (9:21:56 a.m.).

 $<sup>^{448}</sup>$  4/11/16 Email, Mifsud to Papadopoulos (11:43:53).

<sup>&</sup>lt;sup>449</sup> Papadopoulos Statement of Offense ¶ 10(c).

<sup>&</sup>lt;sup>450</sup> Anton Troianovski, *Putin Ally Warns of Arms Race as Russia Considers Response to U.S. Nuclear Stance*, Washington Post (Feb. 10, 2018).

<sup>&</sup>lt;sup>451</sup> 4/11/16 Email, Papadopoulos to Mifsud (11:51:53 a.m.).

<sup>&</sup>lt;sup>452</sup> 4/12/16 Email, Polonskaya to Papadopoulos (4:47:06 a.m.).

Papadopoulos's and Mifsud's mentions of seeing each other "tomorrow" referenced a meeting that the two had scheduled for the next morning, April 12, 2016, at the Andaz Hotel in London. Papadopoulos acknowledged the meeting during interviews with the Office, 453 and records from Papadopoulos's UK cellphone and his internet-search history all indicate that the meeting took place. 454

Following the meeting, Mifsud traveled as planned to Moscow. On April 18, 2016, while in Russia, Mifsud introduced Papadopoulos over email to Ivan Timofeev, a member of the Russian International Affairs Council (RIAC). Mifsud had described Timofeev as having connections with the Russian Ministry of Foreign Affairs (MFA), the executive entity in Russia responsible for Russian foreign relations. Over the next several weeks, Papadopoulos and Timofeev had multiple conversations over Skype and email about setting the groundwork for a potential meeting between the Campaign and Russian government officials. Papadopoulos told the Office that, on one Skype call, he believed that his conversation with Timofeev was being monitored or supervised by an unknown third party, because Timofeev spoke in an official manner and Papadopoulos heard odd noises on the line. Timofeev also told Papadopoulos in an April 25, 2016 email that he had just spoken to Igor Ivanov[,] the President of RIAC and former Foreign Minister of Russia, and conveyed Ivanov's advice about how best to arrange a Moscow visit.

After a stop in Rome, Mifsud returned to England on April 25, 2016. The next day, Papadopoulos met Mifsud for breakfast at the Andaz Hotel (the same location as their last

<sup>&</sup>lt;sup>453</sup> Papadopoulos 9/19/17 302, at 7.

<sup>4/12/16</sup> Email, Mifsud to Papadopoulos (5:44:39 a.m.) (forwarding Libya-related document); 4/12/16 Email, Mifsud to Papadopoulos & Obaid (10:28:20 a.m.); Papadopoulos Internet Search History (Apr. 11, 2016 10:56:49 p.m.) (search for "andaz hotel liverpool street"); 4/12/16 Text Messages, Mifsud & Papadopoulos.

<sup>455</sup> See, e.g., 4/18/16 Email, Mifsud to Papadopoulos (8:04:54 a.m.).

<sup>&</sup>lt;sup>456</sup> Papadopoulos 8/10/17 302, at 5.

 $<sup>^{457}</sup>$  Papadopoulos Statement of Offense  $\P$  11.

During the campaign period, Papadopoulos connected over LinkedIn with several MFA-affiliated individuals in addition to Timofeev. On April 25, 2016, he connected with Dmitry Andreyko, publicly identified as a First Secretary at the Russian Embassy in Ireland. In July 2016, he connected with Yuriy Melnik, the spokesperson for the Russian Embassy in Washington and with Alexey Krasilnikov, publicly identified as a counselor with the MFA. And on September 16, 2016, he connected with Sergei Nalobin, also identified as an MFA official. See Papadopoulos LinkedIn Connections

 $<sup>^{459}</sup>$  Papadopoulos Statement of Offense ¶ 11.

<sup>&</sup>lt;sup>460</sup> Papadopoulos 8/10/17 302, at 5; Papadopoulos 9/19/17 302, at 10.

<sup>&</sup>lt;sup>461</sup> 4/25/16 Email, Timofeev to Papadopoulos (8:16:35 a.m.).

<sup>&</sup>lt;sup>462</sup> 4/22/16 Email, Mifsud to Papadopoulos (12:41:01 a.m.).

meeting). Hat meeting, Mifsud told Papadopoulos that he had met with high-level Russian government officials during his recent trip to Moscow. Mifsud also said that, on the trip, he learned that the Russians had obtained "dirt" on candidate Hillary Clinton. As Papadopoulos later stated to the FBI, Mifsud said that the "dirt" was in the form of "emails of Clinton," and that they "have thousands of emails." On May 6, 2016, 10 days after that meeting with Mifsud, Papadopoulos suggested to a representative of a foreign government that the Trump Campaign had received indications from the Russian government that it could assist the Campaign through the anonymous release of information that would be damaging to Hillary Clinton.

## e. Russia-Related Communications With The Campaign

While he was discussing with his foreign contacts a potential meeting of campaign officials with Russian government officials, Papadopoulos kept campaign officials apprised of his efforts. On April 25, 2016, the day before Mifsud told Papadopoulos about the emails, Papadopoulos wrote to senior policy advisor Stephen Miller that "[t]he Russian government has an open invitation by Putin for Mr. Trump to meet him when he is ready," and that "[t]he advantage of being in London is that these governments tend to speak a bit more openly in 'neutral' cities." On April 27, 2016, after his meeting with Mifsud, Papadopoulos wrote a second message to Miller stating that "some interesting messages [were] coming in from Moscow about a trip when the time is right." The same day, Papadopoulos sent a similar email to campaign manager Corey Lewandowski, telling Lewandowski that Papadopoulos had "been receiving a lot of calls over the last month about Putin wanting to host [Trump] and the team when the time is right."

Papadopoulos's Russia-related communications with Campaign officials continued throughout the spring and summer of 2016. On May 4, 2016, he forwarded to Lewandowski an email from Timofeev raising the possibility of a meeting in Moscow, asking Lewandowski whether that was "something we want to move forward with." The next day, Papadopoulos forwarded the same Timofeev email to Sam Clovis, adding to the top of the email "Russia update." He included the same email in a May 21, 2016 message to senior Campaign official Paul Manafort, under the subject line "Request from Russia to meet Mr. Trump," stating that "Russia has been eager to meet Mr. Trump for quite sometime and have been reaching out to me

<sup>&</sup>lt;sup>463</sup> Papadopoulos Statement of Offense ¶ 14; 4/25/16 Text Messages, Mifsud & Papadopoulos.

 $<sup>^{464}</sup>$  Papadopoulos Statement of Offense  $\P$  14.

<sup>465</sup> This information is contained in the FBI case-opening document and related materials. The information is law-enforcement sensitive (LES) and must be treated accordingly in any external dissemination. The foreign government conveyed this information to the U.S. government on July 26, 2016, a few days after WikiLeaks's release of Clinton-related emails. The FBI opened its investigation of potential coordination between Russia and the Trump Campaign a few days later based on the information.

<sup>&</sup>lt;sup>466</sup> 4/25/16 Email, Papadopoulos to S. Miller (8:12:44 p.m.).

<sup>&</sup>lt;sup>467</sup> 4/27/16 Email, Papadopoulos to S. Miller (6:55:58 p.m.).

<sup>&</sup>lt;sup>468</sup> 4/27/16 Email, Papadopoulos to Lewandowski (7:15:14 p.m.).

<sup>469 5/4/16</sup> Email, Papadopoulos to Lewandowski (8:14:49 a.m.).

<sup>&</sup>lt;sup>470</sup> 5/5/16 Email, Papadopoulos to Clovis (7:15:21 p.m.).

to discuss."<sup>471</sup> Manafort forwarded the message to another Campaign official, without including Papadopoulos, and stated: "Let[']s discuss. We need someone to communicate that [Trump] is not doing these trips. It should be someone low level in the Campaign so as not to send any signal."<sup>472</sup>

On June 1, 2016, Papadopoulos replied to an earlier email chain with Lewandowski about a Russia visit, asking if Lewandowski "want[ed] to have a call about this topic" and whether "we were following up with it."<sup>473</sup> After Lewandowski told Papadopoulos to "connect with" Clovis because he was "running point," Papadopoulos emailed Clovis that "the Russian MFA" was asking him "if Mr. Trump is interested in visiting Russia at some point."<sup>474</sup> Papadopoulos wrote in an email that he "[w]anted to pass this info along to you for you to decide what's best to do with it and what message I should send (or to ignore)."<sup>475</sup>

After several email and Skype exchanges with Timofeev, <sup>476</sup> Papadopoulos sent one more email to Lewandowski on June 19, 2016, Lewandowski's last day as campaign manager. <sup>477</sup> The email stated that "[t]he Russian ministry of foreign affairs" had contacted him and asked whether, if Mr. Trump could not travel to Russia, a campaign representative such as Papadopoulos could attend meetings. <sup>478</sup> Papadopoulos told Lewandowski that he was "willing to make the trip off the record if it's in the interest of Mr. Trump and the campaign to meet specific people."

Following Lewandowski's departure from the Campaign, Papadopoulos communicated with Clovis and Walid Phares, another member of the foreign policy advisory team, about an off-the-record meeting between the Campaign and Russian government officials or with Papadopoulos's other Russia connections, Mifsud and Timofeev. 480 Papadopoulos also interacted

<sup>&</sup>lt;sup>471</sup> 5/21/16 Email, Papadopoulos to Manafort (2:30:14 p.m.).

<sup>&</sup>lt;sup>472</sup> Papadopoulos Statement of Offense ¶ 19 n.2.

<sup>&</sup>lt;sup>473</sup> 6/1/16 Email, Papadopoulos to Lewandowski (3:08:18 p.m.).

 $<sup>^{474}</sup>$  6/1/16 Email, Lewandowski to Papadopoulos (3:20:03 p.m.); 6/1/16 Email, Papadopoulos to Clovis (3:29:14 p.m.).

<sup>475 6/1/16</sup> Email, Papadopoulos to Clovis (3:29:14 p.m.). Papadopoulos's email coincided in time with another message to Clovis suggesting a Trump-Putin meeting. First, on May 15, 2016, David Klein—a distant relative of then-Trump Organization lawyer Jason Greenblatt—emailed Clovis about a potential Campaign meeting with Berel Lazar, the Chief Rabbi of Russia. The email stated that Klein had contacted Lazar in February about a possible Trump-Putin meeting and that Lazar was "a very close confidante of Putin." DJTFP00011547 (5/15/16 Email, Klein to Clovis (5:45:24 p.m.)). The investigation did not find evidence that Clovis responded to Klein's email or that any further contacts of significance came out of Klein's subsequent meeting with Greenblatt and Rabbi Lazar at Trump Tower. Klein 8/30/18 302, at 2.

<sup>&</sup>lt;sup>476</sup> Papadopoulos Statement of Offense ¶ 21(a).

<sup>477</sup> Grand Jury

<sup>&</sup>lt;sup>478</sup> 6/19/16 Email, Papadopoulos to Lewandowski (1:11:11 p.m.).

<sup>&</sup>lt;sup>479</sup> 6/19/16 Email, Papadopoulos to Lewandowski (1:11:11 p.m.).

<sup>&</sup>lt;sup>480</sup> Papadopoulos Statement of Offense ¶ 21; 7/14/16 Email, Papadopoulos to Timofeev (11:57:24 p.m.); 7/15/16 Email, Papadopoulos to Mifsud; 7/27/16 Email, Papadopoulos to Mifsud (2:14:18 p.m.).

directly with Clovis and Phares in connection with the summit of the Transatlantic Parliamentary Group on Counterterrorism (TAG), a group for which Phares was co-secretary general. On July 16, 2016, Papadopoulos attended the TAG summit in Washington, D.C., where he sat next to Clovis (as reflected in the photograph below).



George Papadopoulos (far right) and Sam Clovis (second from right)

Although Clovis claimed to have no recollection of attending the TAG summit, 483 Papadopoulos remembered discussing Russia and a foreign policy trip with Clovis and Phares during the event. 484 Papadopoulos's recollection is consistent with emails sent before and after the TAG summit. The pre-summit messages included a July 11, 2016 email in which Phares suggested meeting Papadopoulos the day after the summit to chat, 485 and a July 12 message in the same chain in which Phares advised Papadopoulos that other summit attendees "are very nervous about Russia. So be aware." 486 Ten days after the summit, Papadopoulos sent an email to Mifsud listing Phares and Clovis as other "participants" in a potential meeting at the London Academy of Diplomacy. 487

Finally, Papadopoulos's recollection is also consistent with handwritten notes from a

<sup>&</sup>lt;sup>481</sup> Papadopoulos 9/19/17 302, at 16-17; 9th TAG Summit in Washington DC, Transatlantic Parliament Group on Counter Terrorism.

<sup>&</sup>lt;sup>482</sup> 9th TAG Summit in Washington DC, Transatlantic Parliament Group on Counter Terrorism.

<sup>483</sup> Grand Jury

<sup>&</sup>lt;sup>484</sup> Papadopoulos 9/19/17 302, at 16-17.

<sup>&</sup>lt;sup>485</sup> 7/11/16 Email, Phares to Papadopoulos.

<sup>&</sup>lt;sup>486</sup> 7/12/16 Email, Phares to Papadopoulos (14:52:29).

<sup>&</sup>lt;sup>487</sup> 7/27/16 Email, Papadopoulos to Mifsud (14:14:18).

journal that he kept at the time.<sup>488</sup> Those notes, which are reprinted in part below, appear to refer to potential September 2016 meetings in London with representatives of the "office of Putin," and suggest that Phares, Clovis, and Papadopoulos ("Walid/Sam me") would attend without the official backing of the Campaign ("no official letter/no message from Trump").<sup>489</sup>

#### September:

Have an exploratory meeting to or lose. In September – if allowed they will blast Mr. Trump.

We want the meeting in London/England

Walid/Sam me

No official letter/no message from Trump

They are talking to us.

- -It is a lot of risk.
- -Office of Putin.
- -Explore: we are a campaign.

off Israel! EGYPT

Willingness to meet the FM sp with Walid/Sam

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-Useful to have a session with

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Later communications indicate that Clovis determined that he (Clovis) could not travel. On August 15, 2016, Papadopoulos emailed Clovis that he had received requests from multiple foreign governments, "even Russia[]," for "closed door workshops/consultations abroad," and asked whether there was still interest for Clovis, Phares, and Papadopoulos "to go on that trip." Clovis copied Phares on his response, which said that he could not "travel before the election" but that he "would encourage [Papadopoulos] and Walid to make the trips, if it is feasible."

<sup>&</sup>lt;sup>488</sup> Papadopoulos 9/20/17 302, at 3.

<sup>&</sup>lt;sup>489</sup> Papadopoulos declined to assist in deciphering his notes, telling investigators that he could not read his own handwriting from the journal. Papadopoulos 9/19/17 302, at 21. The notes, however, appear to read as listed in the column to the left of the image above.

<sup>&</sup>lt;sup>490</sup> 8/15/16 Email, Papadopoulos to Clovis (11:59:07 a.m.).

<sup>&</sup>lt;sup>491</sup> 8/15/16 Email, Clovis to Papadopoulos (12:01:45 p.m.).

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Papadopoulos was dismissed from the Trump Campaign in early October 2016, after an interview he gave to the Russian news agency *Interfax* generated adverse publicity.<sup>492</sup>

## f. Trump Campaign Knowledge of "Dirt"

Papadopoulos admitted telling at least one individual outside of the Campaign—specifically, the then-Greek foreign minister—about Russia's obtaining Clinton-related emails. In addition, a different foreign government informed the FBI that, 10 days after meeting with Mifsud in late April 2016, Papadopoulos suggested that the Trump Campaign had received indications from the Russian government that it could assist the Campaign through the anonymous release of information that would be damaging to Hillary Clinton. (This conversation occurred after the GRU spearphished Clinton Campaign chairman John Podesta and stole his emails, and the GRU hacked into the DCCC and DNC, see Volume I, Sections III.A & III.B, supra.) Such disclosures raised questions about whether Papadopoulos informed any Trump Campaign official about the emails.

When interviewed, Papadopoulos and the Campaign officials who interacted with him told the Office that they could not recall Papadopoulos's sharing the information that Russia had obtained "dirt" on candidate Clinton in the form of emails or that Russia could assist the Campaign through the anonymous release of information about Clinton. Papadopoulos stated that he could not clearly recall having told anyone on the Campaign and wavered about whether he accurately remembered an incident in which Clovis had been upset after hearing Papadopoulos tell Clovis that Papadopoulos thought "they have her emails." The Campaign officials who interacted or corresponded with Papadopoulos have similarly stated, with varying degrees of certainty, that he did not tell them. Senior policy advisor Stephen Miller, for example, did not remember hearing anything from Papadopoulos or Clovis about Russia having emails of or dirt on candidate Clinton. Clovis stated that he did not recall anyone, including Papadopoulos, having given him non-public information that a foreign government might be in possession of material damaging to Hillary Clinton.

<sup>98</sup> Grand Jury

<sup>&</sup>lt;sup>492</sup> George Papadopoulos: Sanctions Have Done Little More Than to Turn Russia Towards China, Interfax (Sept. 30, 2016).

<sup>&</sup>lt;sup>493</sup> Papadopoulos 9/19/17 302, at 14-15; Def. Sent. Mem., *United States v. George Papadopoulos*, 1:17-cr-182 (D.D.C. Aug. 31, 2018), Doc. 45.

<sup>&</sup>lt;sup>494</sup> See footnote 465 of Volume I, Section IV.A.2.d, supra.

<sup>&</sup>lt;sup>495</sup> Papadopoulos 8/10/17 302, at 5; Papadopoulos 8/11/17 302, at 5; Papadopoulos 9/20/17 302, at 2.

<sup>&</sup>lt;sup>496</sup> S. Miller 12/14/17 302, at 10.

<sup>497</sup> Grand Jury

<sup>498</sup> Grand Jury

Grand Jury

.<sup>499</sup> No documentary evidence, and nothing in the email accounts or other communications facilities reviewed by the Office, shows that Papadopoulos shared this information with the Campaign.

#### g. Additional George Papadopoulos Contact

The Office investigated another Russia-related contact with Papadopoulos. The Office was not fully able to explore the contact because the individual at issue—Sergei Millian—remained out of the country since the inception of our investigation and declined to meet with members of the Office despite our repeated efforts to obtain an interview.

Papadopoulos first connected with Millian via LinkedIn on July 15, 2016, shortly after Papadopoulos had attended the TAG Summit with Clovis. Millian, an American citizen who is a native of Belarus, introduced himself "as president of [the] New York-based Russian American Chamber of Commerce," and claimed that through that position he had "insider knowledge and direct access to the top hierarchy in Russian politics." Papadopoulos asked Timofeev whether he had heard of Millian. Although Timofeev said no, Papadopoulos met Millian in New York City. The meetings took place on July 30 and August 1, 2016. Afterwards, Millian invited Papadopoulos to attend—and potentially speak at—two international energy conferences, including one that was to be held in Moscow in September 2016. Papadopoulos ultimately did not attend either conference.

On July 31, 2016, following his first in-person meeting with Millian, Papadopoulos emailed Trump Campaign official Bo Denysyk to say that he had been contacted "by some leaders of Russian-American voters here in the US about their interest in voting for Mr. Trump," and to ask whether he should "put you in touch with their group (US-Russia chamber of commerce)." Denysyk thanked Papadopoulos "for taking the initiative," but asked him to "hold off with

<sup>499</sup> Grand Jury

<sup>&</sup>lt;sup>500</sup> 7/15/16 LinkedIn Message, Millian to Papadopoulos.

<sup>&</sup>lt;sup>501</sup> 7/15/16 LinkedIn Message, Millian to Papadopoulos.

<sup>&</sup>lt;sup>502</sup> 7/22/16 Facebook Message, Papadopoulos to Timofeev (7:40:23 p.m.); 7/26/16 Facebook Message, Papadopoulos to Timofeev (3:08:57 p.m.).

<sup>&</sup>lt;sup>503</sup> 7/23/16 Facebook Message, Timofeev to Papadopoulos (4:31:37 a.m.); 7/26/16 Facebook Message, Timofeev to Papadopoulos (3:37:16 p.m.).

<sup>&</sup>lt;sup>504</sup> 7/16/16 Text Messages, Papadopoulos & Millian (7:55:43 p.m.).

<sup>&</sup>lt;sup>505</sup> 7/30/16 Text Messages, Papadopoulos & Millian (5:38 & 6:05 p.m.); 7/31/16 Text Messages, Millian & Papadopoulos (3:48 & 4:18 p.m.); 8/1/16 Text Message, Millian to Papadopoulos (8:19 p.m.).

<sup>&</sup>lt;sup>506</sup> 8/2/16 Text Messages, Millian & Papadopoulos (3:04 & 3:05 p.m.); 8/3/16 Facebook Messages, Papadopoulos & Millian (4:07:37 a.m. & 1:11:58 p.m.).

<sup>&</sup>lt;sup>507</sup> 7/31/16 Email, Papadopoulos to Denysyk (12:29:59 p.m.).

outreach to Russian-Americans" because "too many articles" had already portrayed the Campaign, then-campaign chairman Paul Manafort, and candidate Trump as "being pro-Russian." 508

On August 23, 2016, Millian sent a Facebook message to Papadopoulos promising that he would "share with you a disruptive technology that might be instrumental in your political work for the campaign." <sup>509</sup> Papadopoulos claimed to have no recollection of this matter. <sup>510</sup>

On November 9, 2016, shortly after the election, Papadopoulos arranged to meet Millian in Chicago to discuss business opportunities, including potential work with Russian "billionaires who are not under sanctions." The meeting took place on November 14, 2016, at the Trump Hotel and Tower in Chicago. According to Papadopoulos, the two men discussed partnering on business deals, but Papadopoulos perceived that Millian's attitude toward him changed when Papadopoulos stated that he was only pursuing private-sector opportunities and was not interested in a job in the Administration. The two remained in contact, however, and had extended online discussions about possible business opportunities in Russia. The two also arranged to meet at a Washington, D.C. bar when both attended Trump's inauguration in late January 2017.

#### 3. Carter Page

Carter Page worked for the Trump Campaign from January 2016 to September 2016. He was formally and publicly announced as a foreign policy advisor by the candidate in March 2016. Fage had lived and worked in Russia, and he had been approached by Russian intelligence officers several years before he volunteered for the Trump Campaign. During his time with the Campaign, Page advocated pro-Russia foreign policy positions and traveled to Moscow in his personal capacity. Russian intelligence officials had formed relationships with Page in 2008 and 2013 and Russian officials may have focused on Page in 2016 because of his affiliation with the Campaign. However, the investigation did not establish that Page coordinated with the Russian government in its efforts to interfere with the 2016 presidential election.

<sup>&</sup>lt;sup>508</sup> 7/31/16 Email, Denysyk to Papadopoulos (21:54:52).

<sup>509 8/23/16</sup> Facebook Message, Millian to Papadopoulos (2:55:36 a.m.).

<sup>&</sup>lt;sup>510</sup> Papadopoulos 9/20/17 302, at 2.

<sup>511 11/10/16</sup> Facebook Message, Millian to Papadopoulos (9:35:05 p.m.).

<sup>512 11/14/16</sup> Facebook Message, Millian to Papadopoulos (1:32:11 a.m.).

<sup>&</sup>lt;sup>513</sup> Papadopoulos 9/19/17 302, at 19.

<sup>&</sup>lt;sup>514</sup> E.g., 11/29/16 Facebook Messages, Papadopoulos & Millian (5:09 - 5:11 p.m.); 12/7/16 Facebook Message, Millian to Papadopoulos (5:10:54 p.m.).

<sup>515 1/20/17</sup> Facebook Messages, Papadopoulos & Millian (4:37-4:39 a.m.).

<sup>&</sup>lt;sup>516</sup> Page was interviewed by the FBI during five meetings in March 2017, before the Special Counsel's appointment. **Grand Jury** 

#### a. Background

Before he began working for the Campaign in January 2016, Page had substantial prior experience studying Russian policy issues and living and working in Moscow. From 2004 to 2007, Page was the deputy branch manager of Merrill Lynch's Moscow office. There, he worked on transactions involving the Russian energy company Gazprom and came to know Gazprom's deputy chief financial officer, Sergey Yatsenko. 518

In 2008, Page founded Global Energy Capital LLC (GEC), an investment management and advisory firm focused on the energy sector in emerging markets. The company otherwise had no sources of income, and Page was forced to draw down his life savings to support himself and pursue his business venture. Page asked Yatsenko to work with him at GEC as a senior advisor on a contingency basis, Grand Jury

In 2008, Page met Alexander Bulatov, a Russian government official who worked at the Russian Consulate in New York.<sup>523</sup> Page later learned that Bulatov was a Russian intelligence officer, Grand Jury.

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In 2013, Victor Podobnyy, another Russian intelligence officer working covertly in the United States under diplomatic cover, formed a relationship with Page. Podobnyy met Page at an energy symposium in New York City and began exchanging emails with him. Podobnyy and Page also met in person on multiple occasions, during which Page offered his outlook on the future of the energy industry and provided documents to Podobnyy about the energy business. In a recorded conversation on April 8, 2013, Podobnyy told another intelligence officer that Page was interested in business opportunities in Russia. In Podobnyy's words, Page "got hooked on

<sup>&</sup>lt;sup>517</sup> Testimony of Carter Page, Hearing Before the U.S. House of Representatives, Permanent Select Committee on Intelligence, 115th Cong. 40 (Nov. 2, 2017) (exhibit).

<sup>&</sup>lt;sup>518</sup> Page 3/30/17 302, at 10.

<sup>519</sup> Grand Jury

<sup>520</sup> Grand Jury

<sup>521</sup> Grand Jury

<sup>&</sup>lt;sup>522</sup> Page 3/30/17 302, at 10; **Grand Jury** 

<sup>523</sup> Grand Jury

<sup>524</sup> Grand Jury

<sup>&</sup>lt;sup>525</sup> **Grand Jury** Complaint ¶¶ 22, 24, 32, *United States v. Buryakov*, 1:15-mj-215 (S.D.N.Y. Jan. 23, 2015), Doc. 1 ("*Buryakov* Complaint").

<sup>526</sup> Buryakov Complaint ¶ 34.

<sup>527</sup> Buryakov Complaint ¶ 34.

<sup>528</sup> Buryakov Complaint ¶ 32.

Gazprom thinking that if they have a project, he could . . . rise up. Maybe he can. . . . [I]t's obvious that he wants to earn lots of money." Podobnyy said that he had led Page on by "feed[ing] him empty promises" that Podobnyy would use his Russian business connections to help Page. Podobnyy told the other intelligence officer that his method of recruiting foreign sources was to promise them favors and then discard them once he obtained relevant information from them. 531

In 2015, Podobnyy and two other Russian intelligence officers were charged with conspiracy to act as an unregistered agent of a foreign government.<sup>532</sup> The criminal complaint detailed Podobnyy's interactions with and conversations about Page, who was identified only as "Male-1."<sup>533</sup> Based on the criminal complaint's description of the interactions, Page was aware that he was the individual described as "Male-1."<sup>534</sup> Page later spoke with a Russian government official at the United Nations General Assembly and identified himself so that the official would understand he was "Male-1" from the Podobnyy complaint.<sup>535</sup> Page told the official that he "didn't do anything" Grand Jury

In interviews with the FBI before the Office's opening, Page acknowledged that he understood that the individuals he had associated with were members of the Russian intelligence services, but he stated that he had only provided immaterial non-public information to them and that he did not view this relationship as a backchannel.<sup>537</sup> Page told investigating agents that "the more immaterial non-public information I give them, the better for this country."<sup>538</sup>

#### b. Origins of and Early Campaign Work

In January 2016, Page began volunteering on an informal, unpaid basis for the Trump Campaign after Ed Cox, a state Republican Party official, introduced Page to Trump Campaign officials. Page told the Office that his goal in working on the Campaign was to help candidate Trump improve relations with Russia. To that end, Page emailed Campaign officials offering his thoughts on U.S.-Russia relations, prepared talking points and briefing memos on Russia, and

<sup>529</sup> Buryakov Complaint.

<sup>530</sup> Buryakov Complaint.

<sup>531</sup> Buryakov Complaint.

<sup>&</sup>lt;sup>532</sup> See Buryakov Complaint; see also Indictment, United States v. Buryakov, 1:15-cr-73 (S.D.N.Y. Feb. 9, 2015), Doc. 10; Grand Jury

<sup>533</sup> Buryakov Complaint ¶¶ 32-34; Grand Jury

<sup>534</sup> Grand Jury

<sup>&</sup>lt;sup>535</sup> Page 3/16/17 302, at 4; **Grand Jury** 

<sup>536</sup> Page 3/16/17 302, at 4; Grand Jury

<sup>&</sup>lt;sup>537</sup> Page 3/30/17 302, at 6; Page 3/31/17 302, at 1.

<sup>&</sup>lt;sup>538</sup> Page 3/31/17 302, at 1.

<sup>&</sup>lt;sup>539</sup> Page 3/16/17 302, at 1; **Grand Jury** 

<sup>540</sup> Page 3/10/17 302, at 2.

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proposed that candidate Trump meet with President Vladimir Putin in Moscow.<sup>541</sup>

In communications with Campaign officials, Page also repeatedly touted his high-level contacts in Russia and his ability to forge connections between candidate Trump and senior Russian governmental officials. For example, on January 30, 2016, Page sent an email to senior Campaign officials stating that he had "spent the past week in Europe and ha[d] been in discussions with some individuals with close ties to the Kremlin" who recognized that Trump could have a "game-changing effect . . . in bringing the end of the new Cold War." The email stated that "[t]hrough [his] discussions with these high level contacts," Page believed that "a direct meeting in Moscow between Mr[.] Trump and Putin could be arranged." Page closed the email by criticizing U.S. sanctions on Russia. [544]

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On March 21, 2016, candidate Trump formally and publicly identified Page as a member of his foreign policy team to advise on Russia and the energy sector. Over the next several months, Page continued providing policy-related work product to Campaign officials. For example, in April 2016, Page provided feedback on an outline for a foreign policy speech that the candidate gave at the Mayflower Hotel, 547 see Volume I, Section IV.A.4, infra. In May 2016, Page prepared an outline of an energy policy speech for the Campaign and then traveled to Bismarck, North Dakota, to watch the candidate deliver the speech. Chief policy advisor Sam Clovis expressed appreciation for Page's work and praised his work to other Campaign officials.

#### c. Carter Page's July 2016 Trip To Moscow

Page's affiliation with the Trump Campaign took on a higher profile and drew the attention of Russian officials after the candidate named him a foreign policy advisor. As a result, in late April 2016, Page was invited to give a speech at the July 2016 commencement ceremony at the

<sup>&</sup>lt;sup>541</sup> See, e.g., 1/30/16 Email, Page to Glassner et al.; 3/17/16 Email, Page to Clovis (attaching a "President's Daily Brief" prepared by Page that discussed the "severe degradation of U.S.-Russia relations following Washington's meddling" in Ukraine); Grand Jury

<sup>542 1/30/16</sup> Email, Page to Glassner et al.

<sup>543 1/30/16</sup> Email, Page to Glassner et al.

<sup>544 1/30/16</sup> Email, Page to Glassner et al.

<sup>545</sup> Grand Jury

<sup>&</sup>lt;sup>546</sup> A Transcript of Donald Trump's Meeting with the Washington Post Editorial Board, Washington Post (Mar. 21, 2016); Grand Jury

<sup>547</sup> Grand Jury

<sup>548</sup> Grand Jury

<sup>&</sup>lt;sup>549</sup> See, e.g., 3/28/16 Email, Clovis to Lewandowski et al. (forwarding notes prepared by Page and stating, "I wanted to let you know the type of work some of our advisors are capable of.").

New Economic School (NES) in Moscow.<sup>550</sup> The NES commencement ceremony generally featured high-profile speakers; for example, President Barack Obama delivered a commencement address at the school in 2009.<sup>551</sup> NES officials told the Office that the interest in inviting Page to speak at NES was based entirely on his status as a Trump Campaign advisor who served as the candidate's Russia expert.<sup>552</sup> Andrej Krickovic, an associate of Page's and assistant professor at the Higher School of Economics in Russia, recommended that NES rector Shlomo Weber invite Page to give the commencement address based on his connection to the Trump Campaign.<sup>553</sup> Denis Klimentov, an employee of NES, said that when Russians learned of Page's involvement in the Trump Campaign in March 2016, the excitement was palpable.<sup>554</sup> Weber recalled that in summer 2016 there was substantial interest in the Trump Campaign in Moscow, and he felt that bringing a member of the Campaign to the school would be beneficial.<sup>555</sup>

Page was eager to accept the invitation to speak at NES, and he sought approval from Trump Campaign officials to make the trip to Russia. On May 16, 2016, while that request was still under consideration, Page emailed Clovis, J.D. Gordon, and Walid Phares and suggested that candidate Trump take his place speaking at the commencement ceremony in Moscow. On June 19, 2016, Page followed up again to request approval to speak at the NES event and to reiterate that NES "would love to have Mr. Trump speak at this annual celebration" in Page's place. Campaign manager Corey Lewandowski responded the same day, saying, "If you want to do this, it would be out side [sic] of your role with the DJT for President campaign. I am certain Mr. Trump will not be able to attend."

In early July 2016, Page traveled to Russia for the NES events. On July 5, 2016, Denis Klimentov, copying his brother, Dmitri Klimentov, <sup>560</sup> emailed Maria Zakharova, the Director of the Russian Ministry of Foreign Affairs' Information and Press Department, about Page's visit and his connection to the Trump Campaign. Denis Klimentov said in the email that he wanted to draw the Russian government's attention to Page's visit in Moscow. His message to Zakharova

<sup>&</sup>lt;sup>550</sup> Page 3/16/17 302, at 2-3; Page 3/10/17 302, at 3.

<sup>&</sup>lt;sup>551</sup> S. Weber 7/28/17 302, at 3.

<sup>&</sup>lt;sup>552</sup> Y. Weber 6/1/17 302, at 4-5; S. Weber 7/28/17 302, at 3.

<sup>&</sup>lt;sup>553</sup> See Y. Weber 6/1/17 302, at 4; S. Weber 7/28/17 302, at 3.

<sup>&</sup>lt;sup>554</sup> De. Klimentov 6/9/17 302, at 2.

<sup>&</sup>lt;sup>555</sup> S. Weber 7/28/17 302, at 3.

<sup>&</sup>lt;sup>556</sup> See 5/16/16 Email, Page to Phares et al. (referring to submission of a "campaign advisor request form").

Grand Jury; 5/16/16 Email, Page to Phares et al.

<sup>558 6/19/16</sup> Email, Page to Gordon et al.

<sup>559 6/19/16</sup> Email, Lewandowski to Page et al.

<sup>&</sup>lt;sup>560</sup> Dmitri Klimentov is a New York-based public relations consultant.

<sup>&</sup>lt;sup>561</sup> 7/5/16 Email, Klimentov to Zakharova (translated).

<sup>&</sup>lt;sup>562</sup> 7/5/16 Email, Klimentov to Zakharova (translated).

continued: "Page is Trump's adviser on foreign policy. He is a known businessman; he used to work in Russia. . . . If you have any questions, I will be happy to help contact him." Dmitri Klimentov then contacted Russian Press Secretary Dmitry Peskov about Page's visit to see if Peskov wanted to introduce Page to any Russian government officials. The following day, Peskov responded to what appears to have been the same Denis Klimentov-Zakharova email thread. Peskov wrote, "I have read about [Page]. Specialists say that he is far from being the main one. So I better not initiate a meeting in the Kremlin."

On July 7, 2016, Page delivered the first of his two speeches in Moscow at NES.<sup>566</sup> In the speech, Page criticized the U.S. government's foreign policy toward Russia, stating that "Washington and other Western capitals have impeded potential progress through their often hypocritical focus on ideas such as democratization, inequality, corruption and regime change."<sup>567</sup> On July 8, 2016, Page delivered a speech during the NES commencement. After Page delivered his commencement address, Russian Deputy Prime Minister and NES board member Arkady Dvorkovich spoke at the ceremony and stated that the sanctions the United States had imposed on Russia had hurt the NES.<sup>569</sup> Page and Dvorkovich shook hands at the commencement ceremony, and Weber recalled that Dvorkovich made statements to Page about working together in the future.<sup>570</sup> Crand Jury

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Page said that, during his time in Moscow, he met with friends and associates he knew from when he lived in Russia, including Andrey Baranov, a former Gazprom employee who had become the head of investor relations at Rosneft, a Russian energy company. Page stated that he and Baranov talked about "immaterial non-public" information. Page believed he and Baranov discussed Rosneft president Igor Sechin, and he thought Baranov might have mentioned

<sup>&</sup>lt;sup>563</sup> 7/5/16 Email, Klimentov to Zakharova (translated).

<sup>&</sup>lt;sup>564</sup> Dm. Klimentov 11/27/18 302, at 1-2.

<sup>&</sup>lt;sup>565</sup> 7/6/16 Email, Peskov to Klimentov (translated).

<sup>&</sup>lt;sup>566</sup> Page 3/10/17 302, at 3.

See Carter W. Page, The Lecture of Trump's Advisor Carter Page in Moscow, YouTube Channel Katehon Think Tank, Posted July 7, 2016, available at https://www.youtube.com/watch? time\_continue=28&v=1CYF29saA9w. Page also provided the FBI with a copy of his speech and slides from the speech. See Carter Page, "The Evolution of the World Economy: Trends and Potential," Speech at National Economic Speech (July 7, 2016).

<sup>&</sup>lt;sup>568</sup> Page 3/10/17 302, at 3.

<sup>&</sup>lt;sup>569</sup> Page 3/16/17 302, at 3.

<sup>&</sup>lt;sup>570</sup> S. Weber 7/28/17 302, at 4.

<sup>571</sup> Grand Jury

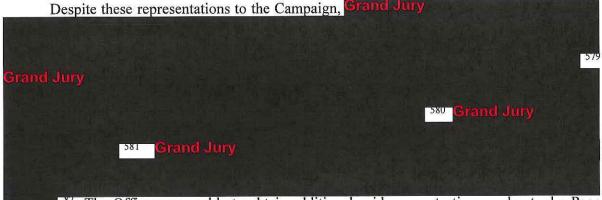
<sup>&</sup>lt;sup>572</sup> Page 3/10/17 302, at 3; Page 3/30/17 302, at 3; Page 3/31/17 302, at 2.

<sup>&</sup>lt;sup>573</sup> Page 3/30/17 302, at 3.

the possibility of a sale of a stake in Rosneft in passing.<sup>574</sup> Page recalled mentioning his involvement in the Trump Campaign with Baranov, although he did not remember details of the conversation.<sup>575</sup> Page also met with individuals from Tatneft, a Russian energy company, to discuss possible business deals, including having Page work as a consultant.<sup>576</sup>

On July 8, 2016, while he was in Moscow, Page emailed several Campaign officials and stated he would send "a readout soon regarding some incredible insights and outreach I've received from a few Russian legislators and senior members of the Presidential Administration here." On July 9, 2016, Page emailed Clovis, writing in pertinent part:

Russian Deputy Prime minister and NES board member Arkady Dvorkovich also spoke before the event. In a private conversation, Dvorkovich expressed strong support for Mr. Trump and a desire to work together toward devising better solutions in response to the vast range of current international problems. Based on feedback from a diverse array of other sources close to the Presidential Administration, it was readily apparent that this sentiment is widely held at all levels of government.<sup>578</sup>



The Office was unable to obtain additional evidence or testimony about who Page may have met or communicated with in Moscow; thus, Page's activities in Russia—as described in his emails with the Campaign—were not fully explained.

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Page 3/30/17 302, at 9. Grand Jury

Page 3/30/17 302, at 3.

Page 3/30/17 302, at 3.

Page 3/30/17 302, at 3.

Page 3/31/17 302, at 2.

Page 3/31/17 302, at 3.

Page 3/31/17 302, at 2.

Page 3/31/17 302, at 3.

Page 3/31/17 302, at 3.
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# d. Later Campaign Work and Removal from the Campaign

In July 2016, after returning from Russia, Page traveled to the Republican National Convention in Cleveland. While there, Page met Russian Ambassador to the United States Sergey Kislyak; that interaction is described in Volume I, Section IV.A.6.a, *infra*. Page later emailed Campaign officials with feedback he said he received from ambassadors he had met at the Convention, and he wrote that Ambassador Kislyak was very worried about candidate Clinton's world views. Section IV.4.6.5.

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Following the Convention, Page's trip to Moscow and his advocacy for pro-Russia foreign policy drew the media's attention and began to generate substantial press coverage. The Campaign responded by distancing itself from Page, describing him as an "informal foreign policy advisor" who did "not speak for Mr. Trump or the campaign." On September 23, 2016, Yahoo! News reported that U.S. intelligence officials were investigating whether Page had opened private communications with senior Russian officials to discuss U.S. sanctions policy under a possible Trump Administration. A Campaign spokesman told Yahoo! News that Page had "no role" in the Campaign and that the Campaign was "not aware of any of his activities, past or present. September 24, 2016, Page was formally removed from the Campaign.

Although Page had been removed from the Campaign, after the election he sought a position in the Trump Administration.<sup>591</sup> On November 14, 2016, he submitted an application to the Transition Team that inflated his credentials and experiences, stating that in his capacity as a Trump Campaign foreign policy advisor he had met with "top world leaders" and "effectively

<sup>&</sup>lt;sup>583</sup> Page 3/10/17 302, at 4; Page 3/16/17 302, at 3.

<sup>&</sup>lt;sup>584</sup> Page 3/10/17 302, at 4; Page 3/16/17 302, at 3.

Fage to Gordon & Schmitz.; 7/23/16 Email, Page to Clovis; 7/25/16 Email,

<sup>586</sup> Grand Jury

<sup>&</sup>lt;sup>587</sup> See, e.g., Steven Mufson & Tom Hamburger, Trump Advisor's Public Comments, Ties to Moscow Stir Unease in Both Parties, Washington Post (Aug. 5, 2016).

<sup>&</sup>lt;sup>588</sup> Michael Isikoff, U.S. Intel Officials Probe Ties Between Trump Adviser and Kremlin, Yahoo! News (Sept. 23, 2016).

News (Sept. 23, 2016); see also 9/25/16 Email, Hicks to Conway & Bannon (instructing that inquiries about Page should be answered with "[h]e was announced as an informal adviser in March. Since then he has had no role or official contact with the campaign. We have no knowledge of activities past or present and he now officially has been removed from all lists etc.").

<sup>&</sup>lt;sup>590</sup> Page 3/16/17 302, at 2; see, e.g., 9/23/16 Email, J. Miller to Bannon & S. Miller (discussing plans to remove Page from the campaign).

Grand Jury , "Transition Online Form," 11/14/16 (

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responded to diplomatic outreach efforts from senior government officials in Asia, Europe, the Middle East, Africa, [and] the Americas."<sup>592</sup> Page received no response from the Transition Team. When Page took a personal trip to Moscow in December 2016, he met again with at least one Russian government official. That interaction and a discussion of the December trip are set forth in Volume I, Section IV.B.6, *infra*.

## 4. Dimitri Simes and the Center for the National Interest

Members of the Trump Campaign interacted on several occasions with the Center for the National Interest (CNI), principally through its President and Chief Executive Officer, Dimitri Simes. CNI is a think tank with expertise in and connections to the Russian government. Simes was born in the former Soviet Union and immigrated to the United States in the 1970s. In April 2016, candidate Trump delivered his first speech on foreign policy and national security at an event hosted by the *National Interest*, a publication affiliated with CNI. Then-Senator Jeff Sessions and Russian Ambassador Kislyak both attended the event and, as a result, it gained some attention in relation to Sessions's confirmation hearings to become Attorney General. Sessions had various other contacts with CNI during the campaign period on foreign-policy matters, including Russia. Jared Kushner also interacted with Simes about Russian issues during the campaign. The investigation did not identify evidence that the Campaign passed or received any messages to or from the Russian government through CNI or Simes.

## a. CNI and Dimitri Simes Connect with the Trump Campaign

CNI is a Washington-based non-profit organization that grew out of a center founded by former President Richard Nixon.<sup>593</sup> CNI describes itself "as a voice for strategic realism in U.S. foreign policy," and publishes a bi-monthly foreign policy magazine, the *National Interest*.<sup>594</sup> CNI is overseen by a board of directors and an advisory council that is largely honorary and whose members at the relevant time included Sessions, who served as an advisor to candidate Trump on national security and foreign policy issues.<sup>595</sup>

Dimitri Simes is president and CEO of CNI and the publisher and CEO of the *National Interest*. 596 Simes was born in the former Soviet Union, emigrated to the United States in the early 1970s, and joined CNI's predecessor after working at the Carnegie Endowment for International



<sup>&</sup>lt;sup>593</sup> Simes 3/8/18 302, at 1-2.

<sup>594</sup> About the Center, CNI, available at https://cftni.org/about/.

<sup>&</sup>lt;sup>595</sup> Advisory Counsel, CNI, available at https://web.archive.org/web/20161030025331/http://cftni.org/about/advisory-council/; Simes 3/8/18 302, at 3-4; Saunders 2/15/18 302, at 4; Sessions 1/17/18 302, at 16.

<sup>&</sup>lt;sup>596</sup> Simes 3/8/18 302, at 2.

Peace.<sup>597</sup> Simes personally has many contacts with current and former Russian government officials,<sup>598</sup> as does CNI collectively. As CNI stated when seeking a grant from the Carnegie Corporation in 2015, CNI has "unparalleled access to Russian officials and politicians among Washington think tanks,"<sup>599</sup> in part because CNI has arranged for U.S. delegations to visit Russia and for Russian delegations to visit the United States as part of so-called "Track II" diplomatic efforts.<sup>600</sup>

On March 14, 2016, CNI board member Richard Plepler organized a luncheon for CNI and its honorary chairman, Henry Kissinger, at the Time Warner Building in New York. The idea behind the event was to generate interest in CNI's work and recruit new board members for CNI. Along with Simes, attendees at the event included Jared Kushner, son-in-law of candidate Trump. Kushner told the Office that the event came at a time when the Trump Campaign was having trouble securing support from experienced foreign policy professionals and that, as a result, he decided to seek Simes's assistance during the March 14 event.

Simes and Kushner spoke again on a March 24, 2016 telephone call,<sup>605</sup> three days after Trump had publicly named the team of foreign policy advisors that had been put together on short notice.<sup>606</sup> On March 31, 2016, Simes and Kushner had an in-person, one-on-one meeting in Kushner's New York office.<sup>607</sup> During that meeting, Simes told Kushner that the best way to handle foreign-policy issues for the Trump Campaign would be to organize an advisory group of experts to meet with candidate Trump and develop a foreign policy approach that was consistent with Trump's voice.<sup>608</sup> Simes believed that Kushner was receptive to that suggestion.<sup>609</sup>

Simes also had contact with other individuals associated with the Trump Campaign regarding the Campaign's foreign policy positions. For example, on June 17, 2016, Simes sent J.D. Gordon an email with a "memo to Senator Sessions that we discussed at our recent meeting"

<sup>&</sup>lt;sup>597</sup> Simes 3/8/18 302, at 1-2; Simes 3/27/18 302, at 19.

<sup>&</sup>lt;sup>598</sup> Simes 3/27/18 302, at 10-15.

<sup>&</sup>lt;sup>599</sup> C00011656 (Rethinking U.S.-Russia Relations, CNI (Apr. 18, 2015)).

<sup>600</sup> Simes 3/8/18 302, at 5; Saunders 2/15/18 302, at 29-30; Zakheim 1/25/18 302, at 3.

<sup>&</sup>lt;sup>601</sup> Simes 3/8/18 302, at 6; C00006784 (3/11/16 Email, Gilbride to Saunders (3:43:12 p.m.); *cf.* Zakheim 1/25/18 302, at 1 (Kissinger was CNI's "Honorary Chairman of the Board"); Boyd 1/24/18 302, at 2; P. Sanders 2/15/18 302, at 5.

<sup>602</sup> Simes 3/8/18 302, at 5-6; Simes 3/27/18 302, at 2.

<sup>603</sup> Simes 3/8/18 302, at 6; Kushner 4/11/18 302 at 2.

<sup>604</sup> Kushner 4/11/18 302, at 2.

<sup>&</sup>lt;sup>605</sup> Simes 3/8/18 302, at 6-7.

Grand Jury see Volume I, Section IV.A.2, supra.

<sup>&</sup>lt;sup>607</sup> Simes 3/8/18 302, at 7-9.

<sup>608</sup> Simes 3/8/18 302, at 7-8.

<sup>609</sup> Simes 3/8/18 302, at 8; see also Boyd 1/24/18 302, at 2.

and asked Gordon to both read it and share it with Sessions. The memorandum proposed building a "small and carefully selected group of experts" to assist Sessions with the Campaign, operating under the assumption "that Hillary Clinton is very vulnerable on national security and foreign policy issues." The memorandum outlined key issues for the Campaign, including a "new beginning with Russia."

# b. National Interest Hosts a Foreign Policy Speech at the Mayflower Hotel

During both their March 24 phone call and their March 31 in-person meeting, Simes and Kushner discussed the possibility of CNI hosting a foreign policy speech by candidate Trump. <sup>611</sup> Following those conversations, Simes agreed that he and others associated with CNI would provide behind-the-scenes input on the substance of the foreign-policy speech and that CNI officials would coordinate the logistics of the speech with Sessions and his staff, including Sessions's chief of staff, Rick Dearborn. <sup>612</sup>

In mid-April 2016, Kushner put Simes in contact with senior policy advisor Stephen Miller and forwarded to Simes an outline of the foreign-policy speech that Miller had prepared. Simes sent back to the Campaign bullet points with ideas for the speech that he had drafted with CNI Executive Director Paul Saunders and board member Richard Burt. Simes received subsequent draft outlines from Miller, and he and Saunders spoke to Miller by phone about substantive changes to the speech. It is not clear, however, whether CNI officials received an actual draft of the speech for comment; while Saunders recalled having received an actual draft, Simes did not, and the emails that CNI produced to this Office do not contain such a draft.

After board members expressed concern to Simes that CNI's hosting the speech could be perceived as an endorsement of a particular candidate, CNI decided to have its publication, the *National Interest*, serve as the host and to have the event at the National Press Club. 617 Kushner later requested that the event be moved to the Mayflower Hotel, which was another venue that Simes had mentioned during initial discussions with the Campaign, in order to address concerns about security and capacity. 618

<sup>610</sup> C00008187 (6/17/16 Email, Simes to Gordon (3:35:45 p.m.)).

<sup>611</sup> Simes 3/8/18 302, at 7.

 $<sup>^{612}</sup>$  Simes 3/8/18 302, at 8-11; C00008923 (4/6/16 Email, Simes to Burt (2:22:28 p.m.)); Burt 2/9/18 302, at 7.

 $<sup>^{613}</sup>$  C00008551 (4/17/16 Email, Kushner to Simes (2:44:25 p.m.)); C00006759 (4/14/16 Email Kushner to Simes & S. Miller (12:30 p.m.)).

<sup>614</sup> Burt 2/9/18 302, at 7; Saunders 2/15/18 302, at 7-8.

<sup>615</sup> Simes 3/8/18 302, at 13; Saunders 2/15/18 302, at 7-8.

<sup>616</sup> Simes 3/8/18 302, at 13; Saunders 2/15/18 302, at 7-8.

<sup>&</sup>lt;sup>617</sup> Saunders 2/15/18 302, at 8; Simes 3/8/18 302, at 12; C00003834-43 (4/22/16 Email, Simes to Boyd et al. (8:47 a.m.)).

<sup>618</sup> Simes 3/8/18 302, at 12, 18; Saunders 2/15/18 302, at 11.

On April 25, 2016, Saunders booked event rooms at the Mayflower to host both the speech and a VIP reception that was to be held beforehand. Saunders understood that the reception—at which invitees would have the chance to meet candidate Trump—would be a small event. Saunders decided who would attend by looking at the list of CNI's invitees to the speech itself and then choosing a subset for the reception. CNI's invitees to the reception included Sessions and Kislyak. The week before the speech Simes had informed Kislyak that he would be invited to the speech, and that he would have the opportunity to meet Trump.

When the pre-speech reception began on April 27, a receiving line was quickly organized so that attendees could meet Trump. Sessions first stood next to Trump to introduce him to the members of Congress who were in attendance. After those members had been introduced, Simes stood next to Trump and introduced him to the CNI invitees in attendance, including Kislyak. Simes perceived the introduction to be positive and friendly, but thought it clear that Kislyak and Trump had just met for the first time. Kislyak also met Kushner during the prespech reception. The two shook hands and chatted for a minute or two, during which Kushner recalled Kislyak saying, "we like what your candidate is saying... it's refreshing."

Several public reports state that, in addition to speaking to Kushner at the pre-speech reception, Kislyak also met or conversed with Sessions at that time. Sessions stated to investigators, however, that he did not remember any such conversation. Nor did anyone else affiliated with CNI or the *National Interest* specifically recall a conversation or meeting between Sessions and Kislyak at the pre-speech reception. It appears that, if a conversation occurred at the pre-speech reception, it was a brief one conducted in public view, similar to the exchange between Kushner and Kislyak.

<sup>&</sup>lt;sup>619</sup> Saunders 2/15/18 302, at 11-12; C00006651-57 (Mayflower Group Sales Agreement).

<sup>620</sup> Saunders 2/15/18 302, at 12-13.

<sup>621</sup> Saunders 2/15/18 302, at 12.

<sup>622</sup> C00002575 (Attendee List); C00008536 (4/25/16 Email, Simes to Kushner (4:53:45 p.m.)).

<sup>623</sup> Simes 3/8/18 302, at 19-20.

<sup>624</sup> Simes 3/8/18 302, at 21.

<sup>625</sup> Simes 3/8/18 302, at 21.

<sup>626</sup> Simes 3/8/18 302, at 21.

<sup>627</sup> Simes 3/8/18 302, at 21.

<sup>628</sup> Kushner 4/11/18 302, at 4.

<sup>&</sup>lt;sup>629</sup> See, e.g., Ken Dilanian, Did Trump, Kushner, Sessions Have an Undisclosed Meeting With Russian?, NBC News (June 1, 2016); Julia Ioffe, Why Did Jeff Sessions Really Meet With Sergey Kislyak, The Atlantic (June 13, 2017).

<sup>630</sup> Sessions 1/17/18 302, at 22.

<sup>&</sup>lt;sup>631</sup> Simes 3/8/18 302, at 21; Saunders 2/15/18 302, at 14, 21; Boyd 1/24/18 302, at 3-4; Heilbrunn 2/1/18 302, at 6; Statement Regarding President Trump's April 27, 2016 Foreign Policy Speech at the Center for the National Interest, CNI (Mar. 8, 2017).

The Office found no evidence that Kislyak conversed with either Trump or Sessions after the speech, or would have had the opportunity to do so. Simes, for example, did not recall seeing Kislyak at the post-speech luncheon, and the only witness who accounted for Sessions's whereabouts stated that Sessions may have spoken to the press after the event but then departed for Capitol Hill. Saunders recalled, based in part on a food-related request he received from a Campaign staff member, that Trump left the hotel a few minutes after the speech to go to the airport.

# c. Jeff Sessions's Post-Speech Interactions with CNI

In the wake of Sessions's confirmation hearings as Attorney General, questions arose about whether Sessions's campaign-period interactions with CNI apart from the Mayflower speech included any additional meetings with Ambassador Kislyak or involved Russian-related matters. With respect to Kislyak contacts, on May 23, 2016, Sessions attended CNI's Distinguished Service Award dinner at the Four Seasons Hotel in Washington, D.C.<sup>635</sup> Sessions attended a pre-dinner reception and was seated at one of two head tables for the event.<sup>636</sup> A seating chart prepared by Saunders indicates that Sessions was scheduled to be seated next to Kislyak, who appears to have responded to the invitation by indicating he would attend the event.<sup>637</sup> Sessions, however, did not remember seeing, speaking with, or sitting next to Kislyak at the dinner.<sup>638</sup> Although CNI board member Charles Boyd said he may have seen Kislyak at the dinner.<sup>639</sup> Simes, Saunders, and Jacob Heilbrunn—editor of the *National Interest*—all had no recollection of seeing Kislyak at the May 23 event.<sup>640</sup> Kislyak also does not appear in any of the photos from the event that the Office obtained.

In the summer of 2016, CNI organized at least two dinners in Washington, D.C. for Sessions to meet with experienced foreign policy professionals. <sup>641</sup> The dinners included CNI-affiliated individuals, such as Richard Burt and Zalmay Khalilzad, a former U.S. ambassador to Afghanistan and Iraq and the person who had introduced Trump before the April 27, 2016 foreign-

<sup>632</sup> Simes 3/8/18 302, at 22; Heilbrunn 2/1/18 302, at 7.

<sup>633</sup> Luff 1/30/18 302, at 4.

<sup>634</sup> Saunders 2/15/18 302, at 15.

<sup>635</sup> Sessions 1/17/18 302, at 22; Saunders 2/15/18 302, at 17.

<sup>&</sup>lt;sup>636</sup> Saunders 2/15/18 302, at 17; C00004779-80 (5/23/16 Email, Cantelmo to Saunders & Hagberg (9:30:12 a.m.); C00004362 (5/23/16 Email, Bauman to Cantelmo et al. (2:02:32 a.m.).

<sup>637</sup> C00004362 (5/23/16 Email Bauman to Cantelmo et al. (2:02:32 a.m.).

<sup>638</sup> Sessions 1/17/18 302, at 22.

<sup>639</sup> Boyd 1/24/18 302, at 4.

<sup>&</sup>lt;sup>640</sup> Simes 3/8/18 302, at 23; Saunders 2/15/18 302, at 18; Heilbrunn 2/1/18 302, at 7.

<sup>&</sup>lt;sup>641</sup> Simes 3/8/18 302, at 31; Saunders 2/15/18 302, at 19; Burt 2/9/18 302, at 9-10; Khalilzad 1/9/18 302, at 5.

policy speech.<sup>642</sup> Khalilzad also met with Sessions one-on-one separately from the dinners.<sup>643</sup> At the dinners and in the meetings, the participants addressed U.S. relations with Russia, including how U.S. relations with NATO and European countries affected U.S. policy toward Russia.<sup>644</sup> But the discussions were not exclusively focused on Russia.<sup>645</sup> Khalilzad, for example, recalled discussing "nation-building" and violent extremism with Sessions.<sup>646</sup> In addition, Sessions asked Saunders (of CNI) to draft two memoranda not specific to Russia: one on Hillary Clinton's foreign policy shortcomings and another on Egypt.<sup>647</sup>

## d. Jared Kushner's Continuing Contacts with Simes

Between the April 2016 speech at the Mayflower Hotel and the presidential election, Jared Kushner had periodic contacts with Simes. Those contacts consisted of both in-person meetings and phone conversations, which concerned how to address issues relating to Russia in the Campaign and how to move forward with the advisory group of foreign policy experts that Simes had proposed. Simes recalled that he, not Kushner, initiated all conversations about Russia, and that Kushner never asked him to set up back-channel conversations with Russians. According to Simes, after the Mayflower speech in late April, Simes raised the issue of Russian contacts with Kushner, advised that it was bad optics for the Campaign to develop hidden Russian contacts, and told Kushner both that the Campaign should not highlight Russia as an issue and should handle any contacts with Russians with care. Kushner generally provided a similar account of his interactions with Simes.

Among the Kushner-Simes meetings was one held on August 17, 2016, at Simes's request, in Kushner's New York office. The meeting was to address foreign policy advice that CNI was providing and how to respond to the Clinton Campaign's Russia-related attacks on candidate

<sup>642</sup> Burt 2/9/18 302, at 9-10; Khalilzad 1/9/18 302, at 1-2, 5.

<sup>643</sup> Khalilzad 1/9/18 302, at 5-6.

<sup>644</sup> Simes 3/8/18 302, at 31; Burt 2/9/18 302, at 9-10; Khalilzad 1/9/18 302, at 5.

<sup>645</sup> Saunders 2/15/18 302, at 20.

<sup>646</sup> Khalilzad 1/9/18 302, at 6.

<sup>647</sup> Saunders 2/15/18 302, at 19-20.

<sup>648</sup> Simes 3/8/18 302, at 27.

<sup>649</sup> Simes 3/8/18 302, at 27.

<sup>650</sup> Simes 3/8/18 302, at 27.

<sup>651</sup> Simes 3/8/18 302, at 27. During this period of time, the Campaign received a request for a high-level Campaign official to meet with an officer at a Russian state-owned bank "to discuss an offer [that officer] claims to be carrying from President Putin to meet with" candidate Trump. NOSC00005653 (5/17/16 Email, Dearborn to Kushner (8:12 a.m.)). Copying Manafort and Gates, Kushner responded, "Pass on this. A lot of people come claiming to carry messages. Very few are able to verify. For now I think we decline such meetings. Most likely these people go back home and claim they have special access to gain importance for themselves. Be careful." NOSC00005653 (5/17/16 Email, Kushner to Dearborn).

<sup>652</sup> Kushner 4/11/18 302, at 11-13.

Trump. 653 In advance of the meeting, Simes sent Kushner a "Russia Policy Memo" laying out "what Mr. Trump may want to say about Russia."654 In a cover email transmitting that memo and a phone call to set up the meeting, Simes mentioned "a well-documented story of highly questionable connections between Bill Clinton" and the Russian government, "parts of [which]" (according to Simes) had even been "discussed with the CIA and the FBI in the late 1990s and shared with the [Independent Counsel] at the end of the Clinton presidency."655 Kushner forwarded the email to senior Trump Campaign officials Stephen Miller, Paul Manafort, and Rick Gates, with the note "suggestion only."656 Manafort subsequently forwarded the email to his assistant and scheduled a meeting with Simes. 657 (Manafort was on the verge of leaving the Campaign by the time of the scheduled meeting with Simes, and Simes ended up meeting only with Kushner).

During the August 17 meeting, Simes provided Kushner the Clinton-related information that he had promised. 658 Simes told Kushner that, Personal Privacy

CIA and Reagan White House official Fritz Ermarth, who claimed to have learned it from U.S. intelligence sources, not from Russians.<sup>660</sup>

Simes perceived that Kushner did not find the information to be of interest or use to the Campaign because it was, in Simes's words, "old news." When interviewed by the Office, Kushner stated that he believed that there was little chance of something new being revealed about the Clintons given their long career as public figures, and that he never received from Simes information that could be "operationalized" for the Trump Campaign. Despite Kushner's

<sup>&</sup>lt;sup>653</sup> Simes 3/8/18 302, at 29-30; Simes 3/27/18 302, at 6; Kushner 4/11/18 302, at 12; C00007269 (8/10/16 Meeting Invitation, Vargas to Simes et al.); DJTFP00023484 (8/11/16 Email, Hagan to Manafort (5:57:15 p.m.)).

<sup>654</sup> C00007981-84 (8/9/16 Email, Simes to Kushner (6:09:21 p.m.)). The memorandum recommended "downplaying Russia as a U.S. foreign policy priority at this time" and suggested that "some tend to exaggerate Putin's flaws." The memorandum also recommended approaching general Russian-related questions in the framework of "how to work with Russia to advance important U.S. national interests" and that a Trump Administration "not go abroad in search of monsters to destroy." The memorandum did not discuss sanctions but did address how to handle Ukraine-related questions, including questions about Russia's invasion and annexation of Crimea.

<sup>655</sup> C00007981 (8/9/16 Email, Simes to Kushner (6:09:21 p.m.)).

<sup>656</sup> DJTFP00023459 (8/10/16 Email, Kushner to S. Miller et al. (11:30:13 a.m.)).

<sup>657</sup> DJTFP00023484 (8/11/16 Email, Hagan to Manafort (5:57:15 p.m.)).

<sup>658</sup> Simes 3/8/18 302, at 29-30; Simes 3/27/18 302, at 6; Kushner 4/11/18 302, at 12.

<sup>659</sup> Simes 3/8/18 302, at 30; Simes 3/27/18 302, at 6.

<sup>660</sup> Simes 3/8/18 302, at 30.

<sup>661</sup> Simes 3/8/18 302, at 30; Simes 3/27/18 302, at 6.

<sup>662</sup> Kushner 4/11/18 302, at 12.

reaction, Simes believed that he provided the same information at a small group meeting of foreign policy experts that CNI organized for Sessions.<sup>663</sup>

## 5. June 9, 2016 Meeting at Trump Tower

On June 9, 2016, senior representatives of the Trump Campaign met in Trump Tower with a Russian attorney expecting to receive derogatory information about Hillary Clinton from the Russian government. The meeting was proposed to Donald Trump Jr. in an email from Robert Goldstone, at the request of his then-client Emin Agalarov, the son of Russian real-estate developer Aras Agalarov. Goldstone relayed to Trump Jr. that the "Crown prosecutor of Russia . . . offered to provide the Trump Campaign with some official documents and information that would incriminate Hillary and her dealings with Russia" as "part of Russia and its government's support for Mr. Trump." Trump Jr. immediately responded that "if it's what you say I love it," and arranged the meeting through a series of emails and telephone calls.

Trump Jr. invited campaign chairman Paul Manafort and senior advisor Jared Kushner to attend the meeting, and both attended. Members of the Campaign discussed the meeting before it occurred, and Michael Cohen recalled that Trump Jr. may have told candidate Trump about an upcoming meeting to receive adverse information about Clinton, without linking the meeting to Russia. According to written answers submitted by President Trump, he has no recollection of learning of the meeting at the time, and the Office found no documentary evidence showing that he was made aware of the meeting—or its Russian connection—before it occurred.

The Russian attorney who spoke at the meeting, Natalia Veselnitskaya, had previously worked for the Russian government and maintained a relationship with that government throughout this period of time. She claimed that funds derived from illegal activities in Russia were provided to Hillary Clinton and other Democrats. Trump Jr. requested evidence to support those claims, but Veselnitskaya did not provide such information. She and her associates then turned to a critique of the origins of the Magnitsky Act, a 2012 statute that imposed financial and travel sanctions on Russian officials and that resulted in a retaliatory ban on adoptions of Russian children. Trump Jr. suggested that the issue could be revisited when and if candidate Trump was elected. After the election, Veselnitskaya made additional efforts to follow up on the meeting, but the Trump Transition Team did not engage.

## a. Setting Up the June 9 Meeting

#### i. Outreach to Donald Trump Jr.

Aras Agalarov is a Russian real-estate developer with ties to Putin and other members of the Russian government, including Russia's Prosecutor General, Yuri Chaika.<sup>664</sup> Aras Agalarov is the president of the Crocus Group, a Russian enterprise that holds substantial Russian government construction contracts and that—as discussed above, Volume I, Section IV.A.1, *supra* 

at 4.

Goldstone 2/8/18 302,

<sup>663</sup> Simes 3/8/18 302, at 30.

—worked with Trump in connection with the 2013 Miss Universe pageant in Moscow and a potential Trump Moscow real-estate project. The relationship continued over time, as the parties pursued the Trump Moscow project in 2013-2014 and exchanged gifts and letters in 2016. For example, in April 2016, Trump responded to a letter from Aras Agalarov with a handwritten note. Aras Agalarov expressed interest in Trump's campaign, passed on "congratulations" for winning in the primary and—according to one email drafted by Goldstone—an "offer" of his "support and that of many of his important Russian friends and colleagues,] especially with reference to U.S./Russian relations."

On June 3, 2016, Emin Agalarov called Goldstone, Emin's then-publicist.<sup>669</sup> Goldstone is a music and events promoter who represented Emin Agalarov from approximately late 2012 until late 2016.<sup>670</sup> While representing Emin Agalarov, Goldstone facilitated the ongoing contact between the Trumps and the Agalarovs—including an invitation that Trump sent to Putin to attend the 2013 Miss Universe Pageant in Moscow.<sup>671</sup> Grand Jury

.672 Goldstone understood Grand Jury

Russian political connection, and Emin Agalarov indicated that the attorney was a prosecutor.673

Goldstone recalled that the information that might interest the Trumps involved Hillary Clinton

Grand Jury

674 Grand Jury

665 Grand Jury

11/16/17 302, at 3; Shugart 9/25/17 302, at 2-3; Grand Jury

666 Grand Jury

Goldstone 2/8/18 302, at 10;

Grand Jury

Kaveladze 11/16/17 302, at 5-6; 4/25/16 Email, Graff to Goldstone.

667 RG000033-34 (4/25/16 Email, Graff to Goldstone (attachment)).

668 DJTJR00008 (2/29/16 Email, Goldstone to Trump Jr. et al.); Grand Jury

Goldstone 2/8/18 302, at 6.

669 Call Records of Robert Goldstone Grand Jury

Goldstone 2/8/18 302, at 1-2; Grand Jury

Beniaminov 1/6/18 302,

671 Goldstone 2/8/18 302, at 1-5; **Crand Jury**(2/29/19 Email, Goldstone to Trump Jr.); Beniaminov 1/6/18 302, at 3; Shugart 9/25/17 302, at 2; TRUMPORG\_18\_001325 (6/21/13 Email, Goldstone to Graff); TRUMPORG\_18\_001013 (6/24/13 Email, Goldstone to Graff); TRUMPORG\_18\_001018 (6/26/13 Email, Graff to Goldstone); TRUMPORG\_18\_001022 (6/27/13 Email, Graff to L. Kelly); TRUMPORG\_18\_001333 (9/12/13 Email, Goldstone to Graff, Shugart);

at 3.

MUO00004289 (7/27/13 Email, Goldstone to Graff, Shugart).

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## **Grand Jury**

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Veselnitskaya. The Grand Jury mentioned by Emin Agalarov was Natalia Veselnitskaya. From approximately 1998 until 2001, Veselnitskaya worked as a prosecutor for the Central Administrative District of the Russian Prosecutor's Office, and she continued to perform government-related work and maintain ties to the Russian government following her departure. She lobbied and testified about the Magnitsky Act, which imposed financial sanctions and travel restrictions on Russian officials and which was named for a Russian tax specialist who exposed a fraud and later died in a Russian prison. Putin called the statute a purely political, unfriendly act, and Russia responded by barring a list of current and former U.S. officials from entering Russia and by halting the adoption of Russian children by U.S. citizens. Veselnitskaya performed legal work for Denis Katsyv, the son of Russian businessman Peter Katsyv, and for his company Prevezon Holdings Ltd., which was a defendant in a civil-forfeiture action alleging the laundering of proceeds from the fraud exposed by Magnitsky. She also

<sup>675</sup> Grand Jury

<sup>676</sup> In December 2018, a grand jury in the Southern District of New York returned an indictment charging Veselnitskaya with obstructing the *Prevezon* litigation discussed in the text above. *See* Indictment, *United States v. Natalia Vladimirovna Veselnitskaya*, No. 18-cr-904 (S.D.N.Y.). The indictment alleges, among other things, that Veselnitskaya lied to the district court about her relationship to the Russian Prosecutor General's Office and her involvement in responding to a U.S. document request sent to the Russian government.

<sup>&</sup>lt;sup>677</sup> Veselnitskaya 11/20/17 Statement to the Senate Committee on the Judiciary, at 2; **Grand Jury** 

<sup>678</sup> Testimony of Natalia Veselnitskaya Before the Senate Committee on Judiciary (Nov. 20, 2017) at 33; Keir Simmons & Rachel Elbaum, Russian Lawyer Veselnitskaya Says She Didn't Give Trump Jr. Info on Clinton, NBC News (July 11, 2017); Maria Tsvetkova & Jack Stubbs, Moscow Lawyer Who Met Trump Jr. Had Russian Spy Agency As Client, Reuters (July 21, 2017); Andrew E. Kramer & Sharon LaFraniere, Lawyer Who Was Said to Have Dirt on Clinton Had Closer Ties to Kremlin than She Let On, New York Times (Apr. 27, 2018).

<sup>679</sup> See Pub. L. No. 112-208 §§ 402, 404(a)(1), 126 Stat. 1502, 1502-1506. Sergei Magnitsky was a Russian tax specialist who worked for William Browder, a former investment fund manager in Russia. Browder hired Magnitsky to investigate tax fraud by Russian officials, and Magnitsky was charged with helping Browder embezzle money. After Magnitsky died in a Russian prison, Browder lobbied Congress to pass the Magnitsky Act. See, e.g., Andrew E. Kramer, Turning Tables in Magnitsky Case, Russia Accuses Nemesis of Murder, New York Times (Oct. 22, 2017); Testimony of Natalia Veselnitskaya Before the Senate Committee on Judiciary (Nov. 20, 2017), Exhibits at 1-4; Rosie Gray, Bill Browder's Testimony to the Senate Judiciary Committee, The Atlantic (July 25, 2017).

<sup>&</sup>lt;sup>680</sup> Ellen Barry, Russia Bars 18 Americans After Sanctions by US, New York Times (Apr. 13, 2013); Tom Porter, Supporters of the Magnitsky Act Claim They've Been Targets of Russian Assassination and Kidnapping Bids, Newsweek (July 16, 2017).

<sup>&</sup>lt;sup>681</sup> Testimony of Natalia Veselnitskaya Before the Senate Committee on Judiciary (Nov. 20, 2017), at 21.

<sup>&</sup>lt;sup>682</sup> See Veselnitskaya Decl., United States v. Prevezon Holdings, Ltd., No. 13-cv-6326 (S.D.N.Y.); see Prevezon Holdings, Second Amended Complaint; Prevezon Holdings, Mem. and Order; Prevezon Holdings, Deposition of Oleg Lurie.

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appears to have been involved in an April 2016 approach to a U.S. congressional delegation in Moscow offering "confidential information" from "the Prosecutor General of Russia" about "interactions between certain political forces in our two countries."

Shortly after his June 3 call with Emin Agalarov, Goldstone emailed Trump Jr.<sup>684</sup> The email stated:

Good morning

Emin just called and asked me to contact you with something very interesting.

The Crown prosecutor of Russia met with his father Aras this morning and in their meeting offered to provide the Trump campaign with some official documents and information that would incriminate Hillary and her dealings with Russia and would be very useful to your father. This is obviously very high level and sensitive information but is part of Russia and its government's support for Mr. Trump - helped along by Aras and Emin.

What do you think is the best way to handle this information and would you be able to speak to Emin about it directly? I can also send this info to your father via Rhona, but it is ultra sensitive so wanted to send to you first.

Best

Rob Goldstone

Within minutes of this email, Trump Jr. responded, emailing back: "Thanks Rob I appreciate that. I am on the road at the moment but perhaps I just speak to Emin first. Seems we have some time and if it's what you say I love it especially later in the summer. Could we do a call first thing next week when I am back?" Goldstone conveyed Trump Jr.'s interest to Emin Agalarov, emailing that Trump Jr. "wants to speak personally on the issue." 686

On June 6, 2016, Emin Agalarov asked Goldstone if there was "[a]ny news," and Goldstone explained that Trump Jr. was likely still traveling for the "final elections . . . where [T]rump will be 'crowned' the official nominee." On the same day, Goldstone again emailed Trump Jr. and asked when Trump Jr. was "free to talk with Emin about this Hillary info." Trump Jr. asked if

<sup>&</sup>lt;sup>683</sup> See Gribbin 8/31/17 302, at 1-2 & 1A (undated one-page document given to congressional delegation). The Russian Prosecutor General is an official with broad national responsibilities in the Russian legal system. See Federal Law on the Prosecutor's Office of the Russian Federation (1992, amended 2004).

<sup>&</sup>lt;sup>684</sup> RG000061 (6/3/16 Email, Goldstone to Trump Jr.); DJTJR00446 (6/3/16 Email, Goldstone to Donald Trump Jr.); @DonaldJTrumpJr 07/11/17 (11:00) Tweet.

<sup>&</sup>lt;sup>685</sup> DJTJR00446 (6/3/16 Email, Trump Jr. to Goldstone); @DonaldJTrumpJr 07/11/17 (11:00) Tweet; RG000061 (6/3/16 Email, Trump Jr. to Goldstone).

Grand Jury RG000062 (6/3/16 Email, Goldstone & Trump Jr.).

<sup>&</sup>lt;sup>687</sup> RG000063 (6/6/16 Email, A. Agalarov to Goldstone); RG000064 (6/6/16 Email, Goldstone to A. Agalarov).

 $<sup>^{688}</sup>$  RG000065 (6/6/16 Email, Goldstone to Trump Jr.); DJTJR00446 (6/6/16 Email, Goldstone to Trump Jr.).

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they could "speak now," and Goldstone arranged a call between Trump Jr. and Emin Agalarov. 689 On June 6 and June 7, Trump Jr. and Emin Agalarov had multiple brief calls. 690

Also on June 6, 2016, Aras Agalarov called Ike Kaveladze and asked him to attend a meeting in New York with the Trump Organization.<sup>691</sup> Kaveladze is a Georgia-born, naturalized U.S. citizen who worked in the United States for the Crocus Group and reported to Aras Agalarov.<sup>692</sup> Kaveladze told the Office that, in a second phone call on June 6, 2016, Aras Agalarov asked Kaveladze if he knew anything about the Magnitsky Act, and Aras sent him a short synopsis for the meeting and Veselnitskaya's business card. According to Kaveladze, Aras Agalarov said the purpose of the meeting was to discuss the Magnitsky Act, and he asked Kaveladze to translate.<sup>693</sup>

## ii. Awareness of the Meeting Within the Campaign

On June 7, Goldstone emailed Trump Jr. and said that "Emin asked that I schedule a meeting with you and [t]he Russian government attorney who is flying over from Moscow." Trump Jr. replied that Manafort (identified as the "campaign boss"), Jared Kushner, and Trump Jr. would likely attend. Goldstone was surprised to learn that Trump Jr., Manafort, and Kushner would attend. Kaveladze Grand Jury "puzzled" by the list of attendees and that he checked with one of Emin Agalarov's assistants, Roman Beniaminov, who said that the purpose of the meeting was for Veselnitskaya to convey "negative information on Hillary Clinton." Beniaminov, however, stated that he did not recall having known or said that.

Early on June 8, 2016 Kushner emailed his assistant, asking her to discuss a 3:00 p.m.

<sup>&</sup>lt;sup>689</sup> DJTJR00445 (6/6/16 Email, Goldstone and Trump Jr.); RG000065-67 (6/6/16 Email, Goldstone and Trump Jr.); Grand Jury 690 DJTJR00499 (Call Records of Donald Trump Jr. Grand Jury ); Call Records of Donald Trump Jr. Grand Jury <sup>691</sup> Kaveladze 11/16/17 302, at 6; **Grand Jur** 692 Kaveladze 11/16/17 302, at 1-2: Grand Beniaminov 1/6/18 <sup>693</sup> Kaveladze 11/16/17 302, at 6. 694 DJTJR00467 (6/7/16 Email, Goldstone to Trump Jr.); @DonaldJTrumpJr 07/11/17 (11:00) Tweet: RG000068 (6/7/16 Email, Goldstone to Trump Jr.); Grand Jury 695 DJTJR00469 (6/7/16 Email, Trump Jr. to Goldstone); @DonaldJTrumpJr 07/11/17 (11:00) Tweet; RG000071 (6/7/16 Email, Trump Jr. to Goldstone); OSC-KAV 00048 (6/7/16 Email, Goldstone to Kaveladze); Grand Jury 696 Goldstone 2/8/18 302, at 7; Grand Jury see Kaveladze 11/16/17 302 at 7; OSC-KAV\_00048 (6/7/16 Email, Goldstone to Kaveladze). <sup>698</sup> Beniaminov 1/6/18 302, at 3.

meeting the following day with Trump Jr. 699 Later that day, Trump Jr. forwarded the entirety of his email correspondence regarding the meeting with Goldstone to Manafort and Kushner, under the subject line "FW: Russia - Clinton – private and confidential," adding a note that the "[m]eeting got moved to 4 tomorrow at my offices." Kushner then sent his assistant a second email, informing her that the "[m]eeting with don jr is 4pm now." Manafort responded, "See you then. P." 202

Rick Gates, who was the deputy campaign chairman, stated during interviews with the Office that in the days before June 9, 2016 Trump Jr. announced at a regular morning meeting of senior campaign staff and Trump family members that he had a lead on negative information about the Clinton Foundation. Gates believed that Trump Jr. said the information was coming from a group in Kyrgyzstan and that he was introduced to the group by a friend. Gates recalled that the meeting was attended by Trump Jr., Eric Trump, Paul Manafort, Hope Hicks, and, joining late, Ivanka Trump and Jared Kushner. According to Gates, Manafort warned the group that the meeting likely would not yield vital information and they should be careful. Hicks denied any knowledge of the June 9 meeting before 2017, and Kushner did not recall if the planned June 9 meeting came up at all earlier that week.

Michael Cohen recalled being in Donald J. Trump's office on June 6 or 7 when Trump Jr. told his father that a meeting to obtain adverse information about Clinton was going forward. Cohen did not recall Trump Jr. stating that the meeting was connected to Russia. From the tenor of the conversation, Cohen believed that Trump Jr. had previously discussed the meeting with his father, although Cohen was not involved in any such conversation. In an interview with the Senate Judiciary Committee, however, Trump Jr. stated that he did not inform his father about the

<sup>699</sup> NOSC0000007-08 (6/8/18 Email, Kushner to Vargas).

NOSC00000039-42 (6/8/16 Email, Trump Jr. to Kushner & Manafort); DJTJR00485 (6/8/16 Email, Trump Jr. to Kushner & Manafort).

<sup>&</sup>lt;sup>701</sup> NOSC0000004 (6/8/16 Email, Kushner to Vargas).

<sup>702 6/8/16</sup> Email, Manafort to Trump Jr.

<sup>&</sup>lt;sup>703</sup> Gates 1/30/18 302, at 7; Gates 3/1/18 302, at 3-4. Although the March 1 302 refers to "June 19," that is likely a typographical error; external emails indicate that a meeting with those participants occurred on June 6. *See* NOSC00023603 (6/6/16 Email, Gates to Trump Jr. et al.).

<sup>&</sup>lt;sup>704</sup> Gates 1/30/18 302, at 7. Aras Agalarov is originally from Azerbaijan, and public reporting indicates that his company, the Crocus Group, has done substantial work in Kyrgyzstan. See Neil MacFarquhar, A Russian Developer Helps Out the Kremlin on Occasion. Was He a Conduit to Trump?, New York Times (July 16, 2017).

<sup>&</sup>lt;sup>705</sup> Gates 3/1/18 302, at 3-4.

<sup>&</sup>lt;sup>706</sup> Hicks 12/7/17 302, at 6.

<sup>&</sup>lt;sup>707</sup> Kushner 4/11/18 302, at 8.

<sup>&</sup>lt;sup>708</sup> Cohen 8/7/18 302, at 4-6.

<sup>&</sup>lt;sup>709</sup> Cohen 8/7/18 302, at 4-5.

<sup>&</sup>lt;sup>710</sup> Cohen 9/12/18 302, at 15-16.

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emails or the upcoming meeting.<sup>711</sup> Similarly, neither Manafort nor Kushner recalled anyone informing candidate Trump of the meeting, including Trump Jr.<sup>712</sup> President Trump has stated to this Office, in written answers to questions, that he has "no recollection of learning at the time" that his son, Manafort, or "Kushner was considering participating in a meeting in June 2016 concerning potentially negative information about Hillary Clinton."<sup>713</sup>

## b. The Events of June 9, 2016

## i. Arrangements for the Meeting

Veselnitskaya was in New York on June 9, 2016, for appellate proceedings in the *Prevezon* civil forfeiture litigation. That day, Veselnitskaya called Rinat Akhmetshin, a Soviet-born U.S. lobbyist, Grand Jury and when she learned that he was in New York, invited him to lunch. Akhmetshin told the Office that he had worked on issues relating to the Magnitsky Act and had worked on the *Prevezon* litigation. Kaveladze and Anatoli Samochornov, a

<sup>&</sup>lt;sup>711</sup> Interview of: Donald J. Trump, Jr., Senate Judiciary Committee, 115th Cong. 28-29, 84, 94-95 (Sept. 7, 2017). The Senate Judiciary Committee interview was not under oath, but Trump Jr. was advised that it is a violation of 18 U.S.C. § 1001 to make materially false statements in a congressional investigation. *Id.* at 10-11.

<sup>712</sup> Manafort 9/11/18 302, at 3-4; Kushner 4/11/18 302, at 10.

<sup>713</sup> Written Responses of Donald J. Trump (Nov. 20, 2018), at 8 (Response to Question I, Parts (a)-(c)). We considered whether one sequence of events suggested that candidate Trump had contemporaneous knowledge of the June 9 meeting. On June 7, 2016 Trump announced his intention to give "a major speech" "probably Monday of next week"—which would have been June 13—about "all of the things that have taken place with the Clintons." See, e.g., Phillip Bump, What we know about the Trump Tower meeting, Washington Post (Aug. 7, 2018). Following the June 9 meeting, Trump changed the subject of his planned speech to national security. But the Office did not find evidence that the original idea for the speech was connected to the anticipated June 9 meeting or that the change of topic was attributable to the failure of that meeting to produce concrete evidence about Clinton. Other events, such as the Pulse nightclub shooting on June 12, could well have caused the change. The President's written answers to our questions state that the speech's focus was altered "[i]n light of" the Pulse nightclub shooting. See Written Responses, supra. As for the original topic of the June 13 speech, Trump has said that "he expected to give a speech referencing the publicly available, negative information about the Clintons," and that the draft of the speech prepared by Campaign staff "was based on publicly available material, including, in particular, information from the book Clinton Cash by Peter Schweizer." Written Responses, supra. In a later June 22 speech, Trump did speak extensively about allegations that Clinton was corrupt, drawing from the Clinton Cash book. See Full Transcript: Donald Trump NYC Speech on Stakes of the Election, politico.com (June 22, 2016).

Testimony of Natalia Veselnitskaya Before the Senate Committee on Judiciary (Nov. 20, 2017) at 41, 42; Alison Frankel, *How Did Russian Lawyer Veselnitskaya Get into U.S. for Trump Tower Meeting?* Reuters, (Nov. 6, 2017); Michael Kranish et al., *Russian Lawyer who Met with Trump Jr. Has Long History Fighting Sanctions*, Washington Post (July 11, 2017); *see* OSC-KAV00113 (6/8/16 Email, Goldstone to Kaveladze); RG000073 (6/8/16 Email, Goldstone to Trump Jr.); Lieberman 12/13/17 302, at 5; *see also Prevezon Holdings* Order (Oct. 17, 2016).

<sup>715</sup> Grand Jury

<sup>716</sup> Akhmetshin 11/14/17 302, at 4-6; **Grand Jury** 

Russian-born translator who had assisted Veselnitsl	kaya with Magnitsky-related lobbying and the
Prevezon case, also attended the lunch.717 Grand	Jury Veselnitskaya said she was
meeting Grand Jury	and
asked Akhmetshin what she should tell him. 718 A	ccording to several participants in the lunch,
Veselnitskaya showed Akhmetshin a document alleg	
the Ziff brothers (Americans with business in Russia	a), and those individuals subsequently making
political donations to the DNC. <sup>719</sup> Grand Jury	

The group then went to Trump Tower for the meeting.<sup>721</sup>

### ii. Conduct of the Meeting

Trump Jr., Manafort, and Kushner participated on the Trump side, while Kaveladze, Samochornov, Akhmetshin, and Goldstone attended with Veselnitskaya. The Office spoke to every participant except Veselnitskaya and Trump Jr., the latter of whom declined to be voluntarily interviewed by the Office **Grand Jury** 

The meeting lasted approximately 20 minutes. The meeting lasted Jury Goldstone recalled that Trump Jr. invited Veselnitskaya to begin but did not say anything about the subject of the meeting. The meeting lasted that Veselnitskaya stated that the Ziff brothers had broken Russian laws and had donated their profits to the DNC or the Clinton Campaign. She asserted that the Ziff brothers had engaged in tax evasion and money laundering

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717 Kaveladze 11/16/17 302, at 7; Grand Jury
302, at 2, 4; Grand Jury

718 Grand Jury

Kaveladze 11/16/17 302, at 7; Grand Jury

Samochornov did not recall the planned subject matter of the Trump Tower meeting coming up at lunch.

Samochornov 7/12/17 302, at 4. In her later Senate statement and interactions with the press, Veselnitskaya produced what she claimed were the talking points that she brought to the June 9 meeting.

720 Grand Jury

721 E.g., Samochornov 7/12/17 302, at 4.
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E.g., Samochornov //12/1/ 302, at 4.

<sup>&</sup>lt;sup>722</sup> E.g., Samochornov 7/12/17 302, at 4.

<sup>&</sup>lt;sup>723</sup> E.g., Samochornov 7/12/17 302, at 4; Goldstone 2/8/18 302, at 9.

<sup>724</sup> Grand Jury

<sup>725</sup> Grand Jury

<sup>726</sup> Grand Jury

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in both the United States and Russia, 727

According to Akhmetshin, Trump Jr. asked follow-up questions about how the alleged payments could be tied specifically to the Clinton Campaign, but Veselnitskaya indicated that she could not trace the money once it entered the United States. 729

Kaveladze similarly recalled that Trump Jr. asked what they have on Clinton, and Kushner became aggravated and asked "[w]hat are we doing here?" 730

Akhmetshin then spoke about U.S. sanctions imposed under the Magnitsky Act and Russia's response prohibiting U.S. adoption of Russian children.<sup>731</sup> Several participants recalled that Trump Jr. commented that Trump is a private citizen, and there was nothing they could do at that time.<sup>732</sup> Trump Jr. also said that they could revisit the issue if and when they were in government.<sup>733</sup> Notes that Manafort took on his phone reflect the general flow of the conversation, although not all of its details.<sup>734</sup>

At some point in the meeting, Kushner sent an iMessage to Manafort stating "waste of time," followed immediately by two separate emails to assistants at Kushner Companies with requests that

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727 Grand Jury

728 Grand Jury

729 Grand Jury

Akhmetshin 11/14/17 302, at 12.

730 Kaveladze 11/16/17 302, at 8; Grand Jury

731 Samochornov 7/13/17 302, at 3; Grand Jury

732 E.g., Akhmetshin 11/14/17 302, at 12-13; Grand Jury
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733 Akhmetshin 11/14/17 302, at 12-13; **Grand Jury** Samochornov 7/13/17 302, at 3. Trump Jr. confirmed this in a statement he made in July 2017 after news of the June 2016 meeting broke. *Interview of: Donald J. Trump, Jr., Senate Judiciary Committee U.S. Senate Washington DC*, 115th Cong. 57 (Sept. 7, 2017).

<sup>734</sup> Manafort's notes state:

Bill browder

Offshore - Cyprus

133m shares

Companies

Not invest - loan

Value in Cyprus as inter

Illici

Active sponsors of RNC

Browder hired Joanna Glover

Tied into Chenev

Russian adoption by American families

PJM-SJC-0000001-02 (Notes Produced to Senate Judiciary Committee).

they call him to give him an excuse to leave.<sup>735</sup> Samochornov recalled that Kushner departed the meeting before it concluded; Veselnitskaya recalled the same when interviewed by the press in July 2017.<sup>736</sup>

Veselnitskaya's press interviews and written statements to Congress differ materially from other accounts. In a July 2017 press interview, Veselnitskaya claimed that she has no connection to the Russian government and had not referred to any derogatory information concerning the Clinton Campaign when she met with Trump Campaign officials. Veselnitskaya's November 2017 written submission to the Senate Judiciary Committee stated that the purpose of the June 9 meeting was not to connect with "the Trump Campaign" but rather to have "a private meeting with Donald Trump Jr.—a friend of my good acquaintance's son on the matter of assisting me or my colleagues in informing the Congress members as to the criminal nature of manipulation and interference with the legislative activities of the US Congress." In other words, Veselnitskaya claimed her focus was on Congress and not the Campaign. No witness, however, recalled any reference to Congress during the meeting. Veselnitskaya also maintained that she "attended the meeting as a lawyer of Denis Katsyv," the previously mentioned owner of Prevezon Holdings, but she did not "introduce [her]self in this capacity."

In a July 2017 television interview, Trump Jr. stated that while he had no way to gauge the reliability, credibility, or accuracy of what Goldstone had stated was the purpose of the meeting, if "someone has information on our opponent . . . maybe this is something. I should hear them out." Trump Jr. further stated in September 2017 congressional testimony that he thought he should "listen to what Rob and his colleagues had to say." Depending on what, if any, information was provided, Trump Jr. stated he could then "consult with counsel to make an informed decision as to whether to give it any further consideration." <sup>742</sup>

<sup>&</sup>lt;sup>735</sup> NOSC00003992 (6/9/16 Text Message, Kushner to Manafort); Kushner 4/11/18 302, at 9; Vargas 4/4/18 302, at 7; NOSC00000044 (6/9/16 Email, Kushner to Vargas); NOSC00000045 (6/9/16 Email, Kushner to Cain).

<sup>&</sup>lt;sup>736</sup> Samochornov 7/12/17 302, at 4; **Grand Jury** Kushner 4/11/18 302, at 9-10; see also Interview of: Donald J. Trump, Jr., Senate Judiciary Committee, 115th Cong. 48-49 (Sept. 7, 2017).

<sup>&</sup>lt;sup>737</sup> Russian Lawyer Veselnitskaya Says She Didn't Give Trump Jr. Info on Clinton, NBC News (July 11, 2017).

 $<sup>^{738}</sup>$  Testimony of Natalia Veselnitskaya before the United States Senate Committee on the Judiciary,  $115^{\rm th}$  Cong. 10 (Nov 20, 2017).

<sup>&</sup>lt;sup>739</sup> Testimony of Natalia Veselnitskaya before the United States Senate Committee on the Judiciary, 115<sup>th</sup> Cong. 21 (Nov. 20, 2017).

<sup>&</sup>lt;sup>740</sup> Sean Hannity, *Transcript-Donald Trump Jr*, Fox News (July 11, 2017).

<sup>&</sup>lt;sup>741</sup> Interview of: Donald J. Trump, Jr, Senate Judiciary Committee, 115th Cong. 16 (Sept. 7, 2017).

<sup>&</sup>lt;sup>742</sup> Interview of: Donald J. Trump, Jr, Senate Judiciary Committee, 115th Cong. 16-17 (Sept. 7, 2017).

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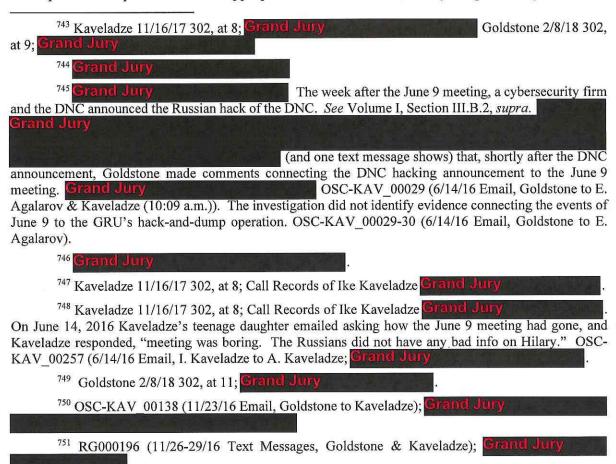
After the June 9 meeting concluded, Goldstone apologized to Trump Jr. According to Goldstone, he told Trump Jr. Grand Jury

The Grand Jury

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#### c. Post-June 9 Events

Veselnitskaya and Aras Agalarov made at least two unsuccessful attempts after the election to meet with Trump representatives to convey similar information about Browder and the Magnitsky Act. On November 23, 2016, Kaveladze emailed Goldstone about setting up another meeting "with T people" and sent a document bearing allegations similar to those conveyed on June 9. Kaveladze followed up with Goldstone, stating that "Mr. A," which Goldstone understood to mean Aras Agalarov, called to ask about the meeting. Goldstone emailed the document to Rhona Graff, saying that "Aras Agalarov has asked me to pass on this document in the hope it can be passed on to the appropriate team. If needed, a lawyer representing the case is



in New York currently and happy to meet with any member of his transition team."<sup>752</sup> According to Goldstone, around January 2017, Kaveladze contacted him again to set up another meeting, but Goldstone did not make the request.<sup>753</sup> The investigation did not identify evidence of the transition team following up.

Participants in the June 9, 2016 meeting began receiving inquiries from attorneys representing the Trump Organization starting in approximately June 2017.<sup>754</sup> On approximately June 2, 2017, Goldstone spoke with Alan Garten, general counsel of the Trump Organization, about his participation in the June 9 meeting.<sup>755</sup> The same day, Goldstone emailed Veselnitskaya's name to Garten, identifying her as the "woman who was the attorney who spoke at the meeting from Moscow."<sup>756</sup> Later in June 2017, Goldstone participated in a lengthier call with Garten and Alan Futerfas, outside counsel for the Trump Organization (and, subsequently, personal counsel for Trump Jr.).<sup>757</sup> On June 27, 2017, Goldstone emailed Emin Agalarov with the subject "Trump attorneys" and stated that he was "interviewed by attorneys" about the June 9 meeting who were "concerned because it links Don Jr. to officials from Russia—which he has always denied meeting."<sup>758</sup> Goldstone stressed that he "did say at the time this was an awful idea and a terrible meeting."<sup>759</sup> Emin Agalarov sent a screenshot of the message to Kaveladze.<sup>760</sup>

The June 9 meeting became public in July 2017. In a July 9, 2017 text message to Emin Agalarov, Goldstone wrote "I made sure I kept you and your father out of [t]his story,"<sup>761</sup> and "[i]f contacted I can do a dance and keep you out of it."<sup>762</sup> Goldstone added, "FBI now investigating," and "I hope this favor was worth for your dad—it could blow up."<sup>763</sup> On July 12, 2017 Emin Agalarov complained to Kaveladze that his father, Aras, "never listens" to him and that their

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752 Goldstone 2/8/18 302, at 11; Grand Jury

Email, Goldstone to Graff).

753 Grand Jury
754 Grand Jury
755 Grand Jury
756 RG000256 (6/2/17 Email, Goldstone to Garten).
757 Grand Jury
758 RG000092 (6/27/17 Email, Goldstone to E. Agalarov).
759 RG000092 (6/27/17 Email, Goldstone to E. Agalarov).
760 OSC-KAV_01190 (6/27/17 Text Message, E. Agalarov to Kaveladze).
761 RG000286-87 (7/9/17 Text Messages, E. Agalarov & Goldstone); Grand Jury
762 Investigative Technique
763 Investigative Technique
Grand Jury
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relationship with "mr T has been thrown down the drain." The next month, Goldstone commented to Emin Agalarov about the volume of publicity the June 9 meeting had generated, stating that his "reputation [was] basically destroyed by this dumb meeting which your father insisted on even though Ike and Me told him would be bad news and not to do." Goldstone added, "I am not able to respond out of courtesy to you and your father. So am painted as some mysterious link to Putin."

After public reporting on the June 9 meeting began, representatives from the Trump Organization again reached out to participants. On July 10, 2017, Futerfas sent Goldstone an email with a proposed statement for Goldstone to issue, which read:

As the person who arranged the meeting, I can definitively state that the statements I have read by Donald Trump Jr. are 100% accurate. The meeting was a complete waste of time and Don was never told Ms. Veselnitskaya's name prior to the meeting. Ms. Veselnitskaya mostly talked about the Magnitsky Act and Russian adoption laws and the meeting lasted 20 to 30 minutes at most. There was never any follow up and nothing ever came of the meeting. The meeting are came of the meeting.

Grand Jury
the statement drafted by Trump Organization representatives was Grand Jury

768 He proposed a different statement, asserting that he had been asked "by [his] client in Moscow – Emin Agalarov – to facilitate a meeting between a Russian attorney (Natalia Veselnitzkaya [sic]) and Donald Trump Jr. The lawyer had apparently stated that she had some information regarding funding to the DNC from Russia, which she believed Mr. Trump Jr. might find interesting."

769 Goldstone never released either statement.

On the Russian end, there were also communications about what participants should say about the June 9 meeting. Specifically, the organization that hired Samochornov—an anti-Magnitsky Act group controlled by Veselnitskaya and the owner of Prevezon—offered to pay \$90,000 of Samochornov's legal fees. The Veselnitskaya's request, the organization sent Samochornov a transcript of a Veselnitskaya press interview, and Samochornov understood that the organization would pay his legal fees only if he made statements consistent with Veselnitskaya's. Samochornov declined, telling the Office that he did not want to perjure

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764 OSC-KAV 01197 (7/11-12/17 Text Messages, Kaveladze & E. Agalarov); Grand Jury

765 Investigative Technique

766 Investigative Technique

767 7/10/17 Email, Goldstone to Futerfas & Garten.

768 Grand Jury

769 7/10/17 Email, Goldstone to Futerfas & Garten.

770 Grand Jury

771 Samochornov 7/13/17 302, at 1; Grand Jury

772 Grand Jury

Samochornov 7/13/17 302, at 1.
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